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Tomic, Tihomir ; Dominkovic, Dominik Franjo; Pfeifer, Antun; v, Daniel Rolph ; Pedersen, Allan Schrøder; Duić, Neven

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1 **WASTE TO ENERGY PLANT OPERATION UNDER THE INFLUENCE**
2 **OF MARKET AND LEGISLATION CONDITIONED CHANGES**

3
4 Tihomir Tomić*

5 University of Zagreb, Faculty of Mechanical Engineering and Naval Architecture

6 address: Ivana Lučića 5, 10 002 Zagreb, Croatia

7 e-mail: tihomir.tomic@fsb.hr

8
9 Dominik Franjo Dominković

10 Department of Energy Conversion and Storage, Technical University of Denmark (DTU)

11 Frederiksborgvej 399, 4 000 Roskilde, Denmark

12 e-mail: dodo@dtu.dk

13
14 Antun Pfeifer

15 SDEWES Centre

16 address: Ivana Lučića 5, 10 002 Zagreb, Croatia

17 e-mail: antun@sdewes.org

18
19 Daniel Rolph Schneider

20 University of Zagreb, Faculty of Mechanical Engineering and Naval Architecture

21 address: Ivana Lučića 5, 10 002 Zagreb, Croatia

22 e-mail: daniel.schneider@fsb.hr

* Corresponding author

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28
29
30
31
32
33

Allan Schrøder Pedersen

Department of Energy Conversion and Storage, Technical University of Denmark (DTU)

Frederiksborgvej 399, 4 000 Roskilde, Denmark

e-mail: alpe@dtu.dk

Neven Duić

University of Zagreb, Faculty of Mechanical Engineering and Naval Architecture

address: Ivana Lučića 5, 10 002 Zagreb, Croatia

e-mail: neven.duic@fsb.hr

34 **ABSTRACT**

35 In this paper, gate-fee changes of the waste-to-energy plants are investigated in the conditions
36 set by European Union legislation and by the introduction of the new heat market. Waste
37 management and sustainable energy supply are core issues of sustainable development of
38 regions, especially urban areas. These two energy flows logically come together in the
39 combined heat and power facility by waste incineration. However, the implementation of new
40 legislation influences quantity and quality of municipal waste and operation of waste-to-
41 energy systems. Once the legislation requirements are met, waste-to-energy plants need to be
42 adapted to market operation. This influence is tracked by the gate-fee volatility. The operation
43 of the waste-to-energy plant on electricity markets is simulated by using EnergyPLAN and
44 heat market is simulated in Matlab, based on hourly marginal costs. The results have shown
45 that the fuel switch reduced gate-fee and made the facility economically viable again. In the
46 second case, the operation of the waste-to-energy plant on day-ahead electricity and heat
47 market is analysed. It is shown that introducing heat market increased needed gate-fee on the

48 yearly level over the expected levels. Therefore, it can be concluded that the proposed
49 approach can make projects of otherwise questionable feasibility more attractive.

50

51 **KEYWORDS**

52 Waste-to-energy, Combined heat and power, District heating, Power market, Dynamic heat
53 market, Waste management legislation

54

55 **1 INTRODUCTION**

56 A large generation of waste per capita, out of which over a quarter is Municipal Solid Waste
57 (MSW), classifies waste management (WM) as one of the core issues in sustainable
58 development of EU regions. This problem is even more emphasized in urban and
59 metropolitan areas with higher population density. With increasing population, energy
60 consumption also increases. For that reason, urban energy systems have been analysed in
61 many previous research papers. Urban solutions for district heating (DH), the data, and
62 technologies, have been recently discussed in [1]. For such urban applications, optimal
63 planning methods have been elaborated in [2], with the case of Russia. Relevant is also the
64 study of the integration of high share of renewable energy sources [3], which stipulated that
65 energy-only markets need to be addressed for the correct price signals and the flexible
66 measures are of the key relevance for the high RES integration. In this context, flexible WtE
67 CHP plant is a relevant factor in two energy markets: electricity and heat market. Therefore,
68 integration of waste and energy systems represents the logical path in the sustainable
69 development of regions. The importance of the usage of local energy sources in local energy
70 systems, as well as their positive influence on the overall EU energy system, is emphasized in
71 Heat Roadmap Europe [4],[5]. In this study, waste was classified as one of the primary heat
72 sources in district heating systems (DHS). While waste and its energy recovery may seem as

73 an ideal energy source for usage in urban areas, EU has identified the material potential of
74 waste, which can be utilized through its material recovery. The first step in this direction was
75 taken by Waste Framework Directive [6] which sets waste hierarchy by which primary step
76 for recovery of produced waste is recycling (material recovery), while energy recovery is
77 subordinated to it. A step further in the direction of material recovery was made by the
78 Circular Economy Package [7] which defines more rigorous goals by increasing the share of
79 MSW, which needs to be primarily separated and prepared for material recovery. These
80 legislative changes have a great influence on waste quantities that are available for usage in
81 waste-to-energy (WtE) based systems [8]. These changes in WMS can put feasibility of
82 incineration-based WtE systems in question as burnable waste quantity decreases. This
83 problem can be compensated by the introduction of new fuels such as biomass. Woody
84 biomass, agricultural and forest residue [9], as well as biomass from short rotation coppice
85 grown on unused agricultural land [10], showed great potential for use in energy systems and
86 sustainability. Efficient use of locally available biomass was analysed in [11].

87

88 The use of biomass in WtE DH plant has proven to be a viable practice, as well as in co-
89 combustion regime and as the use of mixed wastes (MW) for base load and biomass for peak
90 load coverage [12], but time changes in waste quantity are not tracked. Use of WtE in
91 conjunction with energy storage in variable electricity pricing environment, on industry scale,
92 has been analysed and proven to justify a higher establishment cost of WtE [13].

93

94 During the lifetime of the WtE DH projects, a “business as usual” way of planning the waste
95 incineration implies a constant increase of MSW quantity with a uniform quality. This is
96 connected with increasing waste generation due to the growth of population and standard of
97 living. This trend was already described by Kuznets curve hypothesis (EKC) which claims

98 that economy growth (that can be defined by income per capita) has a negative impact on
99 environment to a certain point after which environmental impact is reducing. This hypothesis
100 was also adapted to MSW and called waste Kuznets curve hypothesis (WKC) and proved that
101 household MSW generation per capita income also follows this correlation [14]. Also, this
102 threshold was already reached by one part of the households/provinces in Japan [14] and Italy
103 [15]. This trend shows that solving waste problem by building new waste disposal facilities
104 can become unviable because increasing tendency in the MSW generation will come to an
105 end. Furthermore, waste policies and instruments that encourage waste prevention can further
106 decrease waste generation [15]. In the EU, the absolute decoupling trend is not present, but
107 the elasticity of waste generation to income drivers is lower than in the past which indicates
108 relative decoupling [16]. Also, current policies do not provide incentives for waste prevention,
109 which will have to change. The introduction of new WM solutions, oriented to the reduction
110 of waste production, re-using and recycling, reduces the amount of waste that needs to be
111 disposed of [17]. The latter effect increases with time and can be viewed as a hazard for the
112 feasibility of WM projects [8]. These effects are emphasized in new EU member states which
113 have to quickly implement new WMS to achieve EU legislation goals but these systems also
114 need to be economically sustainable. This should be done without drastically increasing the
115 price of waste collection for the general population, as it would undermine waste collection
116 system and cause problems such as illegal waste dumping. Therefore, the system needs to be
117 designed to restrict volatility of gate-fees for waste treatment.

118 Reviewed literature did not sufficiently analyse time change of waste quantity and
119 composition under the influence of WMS changes and its impact on WtE plants. Moreover,
120 only in one paper [8] different ways of compensation of reduced waste quantities are analysed
121 but the influence of secondary separation of waste was not considered. Furthermore, in [8]
122 and [18] economic analysis of the operation of waste incinerators was considered, but their

123 overall efficiency is rather low because of the emphasis on electricity generation. Also, in
124 these papers the influence of gate-fee change was analysed only through arbitrary sensitivity
125 analysis without consideration of the influence of other parameters on gate-fee value. Papers
126 that analysed co-combustion of biomass with other fuels such as [19] did not deliberate big
127 involuntary fuel substitution to sustain economic viability. The contribution of this work can
128 be found in viability analysis of this possibility. In another part of this work, the focus was
129 given to the market operation of considered facility. The influence which electricity grid
130 tariffs have on flexible power to heat application was investigated in [20], but more research
131 was done in the field of the possibility of plants operation on the open electricity market
132 [21],[22]. As for the heat energy market, it is still in its infancy as most of the DHS are in
133 public/municipality ownership. However, even in this segment, diversification of ownership is
134 undergoing [23] which inevitably fosters the establishment of heat markets. Open DHS
135 operation was already analysed [24] which consequently led to the analysis of waste
136 incinerator operation on both energy markets in this paper. Upon the possible development of
137 the dynamic heat market in Denmark, WtE plants could face the economic problems as they
138 would not have guaranteed access to the DH market anymore. In addition, a local WtE plant
139 can expect partial fuel switch in the foreseeable future due to a lack of economic feasibility of
140 the waste import [25]. The contribution of this work can also be found in the economic
141 analysis of dynamic WtE which operates on two markets. By introducing new fuel, WtE plant
142 is already switching from operation in regulated conditions without third-party access which
143 means a switch from stable fuel and energy prices to partially market defined fuel prices. On
144 the other hand, after the transition to new WMS, WtE plants need to be ready to compete on
145 open electricity and heat markets. By doing that, a care must be given to the gate-fee
146 volatility, which is unavoidable in open market operations, while at the same time social-

147 economic component of waste quantity and quality represents one more aggravating
148 circumstance.

149 During the process of defining the case study, big difference in gate-fee values was observed
150 across the EU - up to 176 €/t, calculated as a mean value with the addition of waste
151 incineration tax [26]. Also, the difference in national legislations defines a wide range of tax
152 values for different WM and disposal technologies. This is the result of the organization of the
153 WM and its efficiency. Therefore, in this paper case studies of Croatia, where WMS does not
154 meet EU criteria and has one of the lowest recycling rates, and Denmark, which has greatly
155 exceeded the EU goals and is considered to be one of the most advanced systems that even
156 makes extra income from the import and disposal of waste from neighbouring countries. This
157 comparison extends the current knowledge by comparing the two extremes and leads to the
158 conclusion that the investment in thermal waste treatment can be cost-effective in a wide
159 range of configurations of WM system, without constituting an additional financial burden for
160 the municipality or its citizens.

161

162 **2 METHODS**

163 The influence of adaptation to new WM legislation on WtE plants is tracked by analysing
164 gate-fee volatility. Also, a method for adapting to expected changes in fuel supply of only
165 planned WtE plant in Croatia and its management is proposed. To compensate for reducing
166 the amount of primary fuel (waste), the share of secondary fuel is gradually increased until the
167 final fuel shift is achieved. Fuel substitution is guided by waste amount prognosis in the
168 analysed time period. This trend is pronounced in all new EU countries, which in the next
169 couple of years have to invest a great effort to implement primary separation into WMS.
170 Changes in the waste collection are expected in order to achieve EU goals gradually, but they

171 cannot solve the waste disposal problem completely, so other ways to tackle this problem are
172 explored. Implementation of other technologies, such as Mechanical Biological Treatment
173 (MBT), is expected to further reduce the quantity of waste available for energy production.

174 To analyse these changes, production of MSW in the future years is needed to be forecasted.
175 Future waste generation data were adapted from WM, literature or, where these data were not
176 available, by usage of the LCA-IWM prognostic model [27]. In the novel model, the forecast
177 of MSW waste generation and composition on the basis of actual data and a wide range of
178 socio-economic data was taken into account. Also, legislation goals which define forecast
179 boundaries were considered. Output data were structured as overall waste per fractions with
180 and without MW fraction separately reported so all streams can be calculated as well as MW
181 composition. The possibility of waste decoupling was not taken into account, as it was not
182 expected and modelled in long-term projections. Changes expected due to intervention in the
183 WMS were also tracked. LHV of waste were calculated by using the chemical composition of
184 each waste fraction [28] through Mendeliev equation - Equation 1:

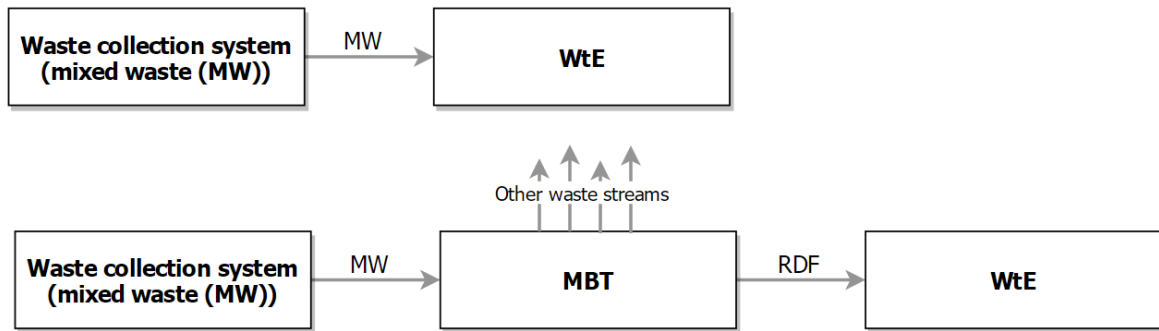
$$LHV = 4.187(81C + 300H - 26(O - S) - 6(9H + W)) \left[\frac{kJ}{kg} \right] \quad (1)$$

185 where C, H, O and S represents the share of corresponding chemical elements and W
186 represents water share. The calculation of average LHV of mixed municipal waste is based on
187 the calculated LHV of each fraction and physical composition of MW.

188

189 When existing WMS did not satisfy set goals, new WM scenarios were developed. The
190 second scenario introduced MBT plant and is based on primary separation of waste,
191 incineration, and MBT. All produced MSW, with the corresponding LHV, enters the
192 incinerator only in the case of meeting legislation goals by source separation alone.
193 Comparison of both scenarios for the case of legislation adaptation is shown in Figure 1.

194



195

196

Figure 1. Comparison of the scenarios Without MBT and With MBT

197

198

Process flow data for MBT plant, which is introduced in scenario With MBT were adapted

199

from the literature data [29]. As shown in Figure 2, MBT plant separates mainly bio-waste,

200

metals, and glass, from the MW stream, which are prepared for material recovery processes.

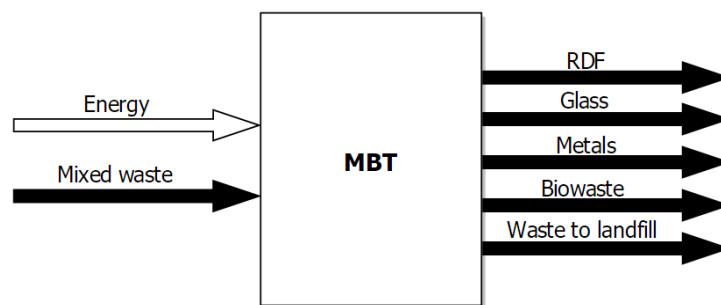
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Another separated waste stream is Refuse-Derived Fuel (RDF) which is mainly composed of

202

burnable fractions – paper and plastics, while the rest is unusable waste which is landfilled.

203



204

205

Figure 2. MBT process flows data

206

207

Waste components which are separated for material recovery do not contribute to the heating

208

value of mixed MSW, so RDF stream's LHV is expected to increase. Quantity wise, this

209 scenario further reduced available waste quantities for incineration and left space for
210 introduction of second fuel.

211 To analyse the effect of legislation influenced waste reduction, as well as possible benefits
212 from proposed compensation with secondary fuel, a gate-fee volatility analysis was
213 conducted. The economic analysis was based on the case dependent conditions – national
214 legislation as well as rules and regulations for system operation. The analysis tracked the
215 minimum needed gate-fee to equalize annual cash flow to zero. This way of operation of
216 municipal utility plants is logical because it is built with public funds to provide public
217 service, not to make a profit. The operation of municipal facilities without generating a profit
218 is regulated in some countries by local or national legislation. Example for this is Denmark,
219 where this is regulated at the national level.

220 For analysing volatility of gate-fee due to the operation on energy markets, the case of
221 Denmark facility is chosen because nationwide adaptation to EU waste legislation has already
222 been done. This analysis was performed to investigate the influence of operating the WtE
223 plant on both, electricity and heat markets. To interpret results, two scenarios were
224 constructed, the first one that analysed WtE plant operation on electricity market alone and a
225 second one that analysed its operation on both markets.

226 In the first scenario analysis of WtE plant operation on only one energy market, i.e. the el-spot
227 day ahead market, was carried out. In this case, the heat was assumed to be sold within the
228 municipality under the regulated conditions, without the third-party access.

229 For the second scenario analysis, the operation of the plant on two markets was assumed, an
230 electricity market and a district heat day-ahead market. This case study was carried out in
231 order to assess the prospects of the operation of the WtE plant on the dynamic heat day-ahead
232 market that would operate on a similar principle as the electricity day-ahead market. As the

233 heat day-ahead market is non-existent in Sønderborg, its hourly demand-supply curve was
234 simulated in Matlab, based on the heating production plants' hourly marginal costs. A similar
235 approach was adopted for the simulation of the heat day-ahead market for the Espoo city in
236 Finland [19].

237 Marginal price of plants was calculated using the Equation 2:

$$MP = var_{O\&M} + fuel/\eta + tax_{fuel} - electricity_{income} - feed_in_{premium} \quad (2)$$

238

239 *MP* denotes marginal price of heat generation in each hour for each heat generation plant and
240 has the unit [€/MWh_{heat}]. Variable operating and maintenance cost is denoted as *var_{O&M}*, fuel
241 cost and efficiency as *fuel* and η , while *tax_{fuel}* denotes tax imposed on the use of fuels for
242 energy generation purposes. CHP plants generate income from electricity sales on power el-
243 spot day ahead market and this income is represented by the *electricity_{income}* term while
244 waste CHP plant is also eligible for feed-in premium which is represented by the
245 *feed_in_{premium}* term. The day ahead heat market was simulated using the case specific
246 marginal heat generation costs of plants.

247

248 3 CASE STUDY

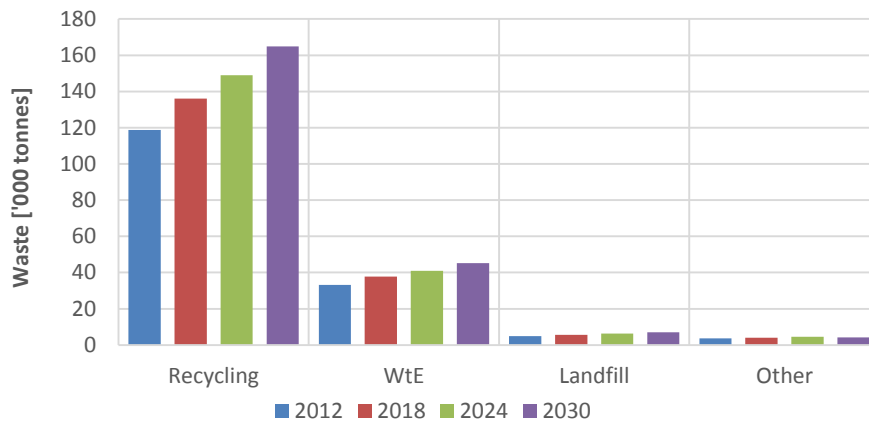
249 In order to investigate previously discussed changes in WMS and problems associated with
250 them, the case study was created in which two cases were analysed: a potential project of
251 incineration plant in Zagreb, Croatia, as the facility which is faced with upcoming challenges
252 caused by harmonisation with EU waste legislation; and a case of the existing WtE plant in
253 Sønderborg, Denmark, which is already operating on electricity market and faces the prospect
254 of operating on both heat and electricity day ahead markets in the future.

255 **3.1 Case of the Sønderborg municipality**

256 The case of Sønderborg was used for market coupling analysis. Two scenarios were analysed
257 – one based on the operation on electricity market (One energy market) and the second one,
258 based on the operation on both electricity and heat markets (Two energy markets). DHS of the
259 municipality of Sønderborg are well described in [30].

260 In Sønderborg municipality, approximately 160,000 tonnes of waste is collected every year
261 out of which 45% is a household waste [31]. Waste is collected as separated waste streams
262 and used for the production of electric and heat energy in incineration plant or used for
263 material production, landfilled or processed in special treatment plants. In 2012, 74% of
264 generated waste is collected for recycling. By municipal plans, these waste quantities are
265 expected to grow as it is shown in Figure 3.

266



267

268 Figure 3. Waste quantities per disposal technologies - Sønderborg

269

270 Data for the years 2012, 2018 and 2024 were taken from existing plans [31], while 2030 data
271 were obtained by linear extrapolation, as previous data showed linear time dependence. It was
272 observed that waste quantities for all treatments are expected to increase.

273 Waste incineration CHP plant is a part of DH network in Sønderborg [32]. The plant is
274 designed as combined cycle cogeneration plant with the conversion of waste energy in the
275 steam cycle. Gas turbine waste heat is utilized for water pre-heating. It was designed to use
276 70% of natural gas and 30% of waste's energy but that ratio dropped to 0.3% for gas and
277 99.7% for waste in 2013. Also, the plant has achieved a gross efficiency of 90.5% in these
278 new conditions and produced 160,148 MWh of heat and 36,069 MWh of electricity from
279 waste with average LHV of 11.2 MJ/kg. The amount of treated waste is 69,630 tonnes from
280 which 33,258 tonnes is from Sønderborg municipality while the rest was imported from
281 Aabenraa municipality and supplemented with waste imported from England and Germany up
282 to the maximum capacity of the plant.

283 Because of the lack of its own waste to fully utilize WtE plants, Denmark has been steadily
284 increasing its waste import from the UK. Sønderborg WtE plant also utilizes imported waste
285 as one part of the full supply. In general, the Danish plant can expect a gate-fee between 27 to
286 40 €/t of waste (depending on the season and the quality of the waste), after the costs of
287 transportation and different fees are taken into account [33]. The gate-fee for the waste
288 collected in Denmark is 27 €/t and it is the lowest gate-fee in Europe [34],[35]. Current
289 incineration tax is approximately 44 €/t and this rate was used for both case studies. On top of
290 the gate-fee that the WtE plants receive, there is a feed-in premium of 0.01 €/kWh of
291 electricity sold to the market [34].

292 In the first scenario, One energy market scenario, the case of Sønderborg WtE plant operating
293 only on one energy market is analysed. The plant is operating on the el-spot day ahead
294 market, while the heat was assumed to be sold within the municipality under the regulated
295 conditions, without the third-party access. This case study represents the current operating
296 scheme of the plant in Sønderborg, as well as the case for most of the DH operators in
297 Denmark. WtE plants are owned by municipalities in Denmark, and they are not allowed to

308 operate with profits; they can only recover their operating costs and investments [35].
 309 Furthermore, the project time needs to be matched with the anticipated lifetime of the energy
 310 plant. For the latter reason, a project lifetime of 20 years has been assumed, based on the
 311 technical data available [36]. According to Energinet.dk's recommendation (Danish power
 312 and gas TSO), a real discount rate of 4% was adopted [37].

313 For the second scenario, Two energy markets scenario, a day-ahead heat market had to be
 314 established as no such market exists in the municipality of Sønderborg currently. It was
 315 simulated using the marginal heat generation costs of plants obtained from the figures
 316 presented in Table 1.

307 Table 1. Costs used for establishing marginal heat price offers [36]

	Heat capacity [MW]	Electric capacity [MW]	η_e	η_{total}	Variable cost [€/MWh _{heat}]	Fuel cost [€/MWh _{fuel}]
Waste CHP*	20	4.5	0.18	0.98	4.2	-8.68
Gas CHP*	40	53	0.5	0.94	2.1	32.71
Gas boilers	100	-	0.96		5.4	32.71
Solar heating	6.1	-	1		1	0
Bio-oil	5.4	-	0.95		5.4	28.81
Geoth.+wood boiler**	12.5	-	1.35		5.4	28.81

308 **Income from electricity sales on el-spot day-ahead market was subtracted from the heat marginal price offer on*
 309 *the day-ahead heat market. These values were different for each hour depending on the marginal electricity*
 310 *price. Hence, they are not represented in this table but they can be downloaded from www.nordpoolspot.com*
 311 *website, for the year 2015, DK-West area.*

312 ***Geothermal heat coupled with absorption heat pump driven by biomass for heat generation. Modeled as*
 313 *biomass boiler with $\eta=135\%$ as the geothermal heat was considered to be free.*

314 Gas is also taxed when used for energy production purposes at the rate of 27.7 €/MWh_{fuel} [38].
 315 Average electricity price development on the el-spot market until 2030 was adopted from
 316 [37].

317 Recap of all the technical and economic data used for feasibility calculation of WtE plant in
 318 both cases is presented in Table 2.

319 Table 2. Technical and economic data of Sønderborg WtE plant [36]

WtE plant Sønderborg		
Capacity	4.5	MW _e
	19.98	MW _{heat}
Total O&M	53	€/t
Investment cost	8,500,000	€/MW
Efficiency el	16.6%	
Efficiency total	90.5%	
Availability	92%	
Lifetime	20	years
Gate-fee	-27	€/ton
Incineration tax	44	€/ton
Feed-in premium	10	€/MWh _e
Real discount rate	4%	
Inflation	2%	

320

321 As per [20] and [25], waste import after the year 2025 will not be economically viable
 322 anymore; hence, in this analysis the imported share of waste had to be replaced by biomass.
 323 The biomass price for the case of Denmark assumed was 28.58 €/t and was taken from [39].

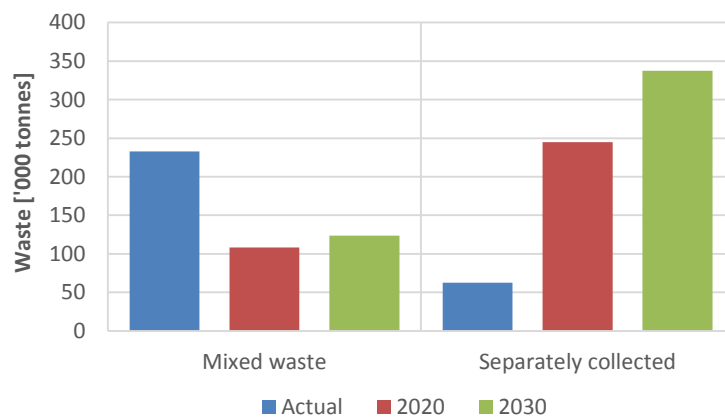
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325 3.2 Case of the City of Zagreb

326 Unlike Denmark, the Croatian WMS is not designed to meet the EU goals. Also, there is no
 327 actual WM plan for the City of Zagreb so technologies from WM plan to 2015 [40] were used
 328 for definitions of possible scenarios. The scenario Without MBT is based on the primary
 329 separation of waste and waste incinerator, while the scenario With MBT added MBT plant.
 330 For the WtE plant, as there is no existing incinerator, the same facility as in Sønderborg was
 331 assumed for the hypothetical cases. The major difference in WM status and the level of
 332 maturity of solutions in this field gives the Croatian case study a fundamentally different

333 outcome. In comparison to the Danish case, WM procedures, legislation, and implementation
334 are far from being optimally solved, and Croatia is faced with difficulties to resolve these
335 issues and fulfil the commitment regarding the WM goals [41]. In the City of Zagreb, 300,000
336 tonnes of MSW is collected per year out of which 21% is separately collected, while the rest
337 is collected as MW. Since there is no actual WM plan, waste quantities in future years were
338 estimated using LCA-IWM prognostic model [28]. Actual and estimated data of separately
339 collected waste fractions are shown in Figure 4.

340



341

342 Figure 4. Waste collection quantities

343

344 Today, separately collected waste is mainly used for material recovery (production of
345 compost and materials), while MW is disposed on landfill Prudinec. Because of this
346 unsustainable practice, two scenarios which, when implemented, can reach EU goals were
347 analysed. These scenarios were developed according to the previously described
348 methodology.

349 Figure 4 shows possible waste collection data, if the primary separation of waste would be
350 introduced and encouraged. The quantity of MW in the forecasted years has dropped by 50%
351 in such scenario. This represents a challenge for planned WtE plant, but also a good

352 opportunity to demonstrate the novel methodology of fuel switch between waste and biomass
353 in the regions where a lot of work is yet to be done in WM.

354 There is no municipal waste WtE plant in Croatia, so there is no expected range of gate-fee
355 value. Therefore this analysis will also help to determine the possible range of gate-fees in the
356 case of the City of Zagreb. Waste incineration in Croatia is not taxed as in many other EU
357 countries. WtE based CHP would be classified as high-efficiency CHP plant and the
358 corresponding fixed feed-in tariff was used [42]. In new legislation WtE plants are recognized
359 as a specific category and market-based tariff, with a proposed feed-in premium, but
360 executive bylaws and regulations are not yet adopted. Furthermore, the heat price is constant
361 as DH price in majority Croatia is considered to be a social aspect and regulated by politics
362 through the government-owned operator. A discount rate of 5.5% is used which corresponds
363 to discount rate in Public Private Partnerships in energy sector [43]. The analysis was
364 performed on the same time-span as the electricity purchase agreement is signed for – 14
365 years.

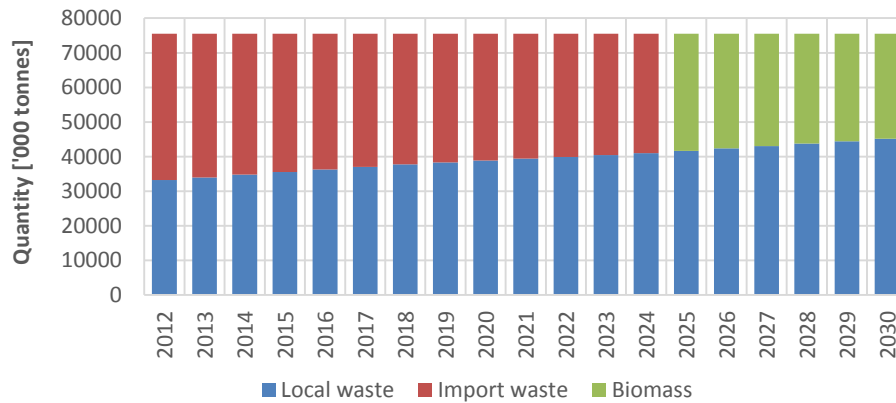
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367 **4 RESULTS AND DISCUSSION**

368 Based on previously described methods and case specific input data, results for the City of
369 Zagreb and Sønderborg municipality are calculated.

370 **4.1 Fuel data - case of Sønderborg municipality**

371 In the case of the Danish municipality, expected waste increment trends are adopted – no
372 major interventions in WMS are required and the most significant effect on waste generation
373 are socio-economic movements. The impact of this trend on Sønderborg municipality
374 incineration plant is shown in Figure 5.



375

376

Figure 5. Søndersborg plants fuel ratio

377

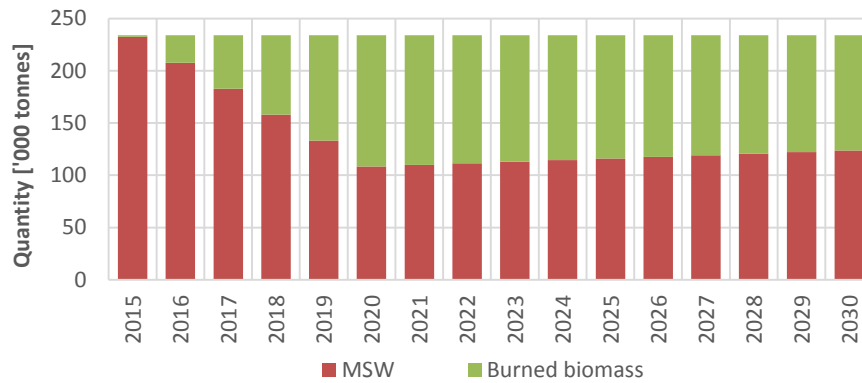
378 Because of the anticipated economic growth, more waste is expected to be locally generated,
 379 reducing the need for waste import. It is expected that the import of waste will be profitable
 380 until 2020 and probably even until 2025, although with reduced profits [20]. Hence, for both
 381 scenarios carried out for the case of Søndersborg WtE plant, a replacement of imported part of
 382 waste with biomass was assumed from the year 2025 until 2030 to compensate for the waste
 383 decrease. It is important to note here that the biomass used as a fuel for energy purposes is not
 384 taxed in Denmark, as it is considered as a renewable energy source, while waste is taxed in
 385 order to promote recycling over the waste incineration and landfilling [35].

386

387 4.2 Fuel data - case of the City of Zagreb

388 The Søndersborg municipality data can be compared with projections for Croatian capital,
 389 Zagreb, where WMS needs major interventions. To satisfy EU legislation, projections with
 390 rapid implementation of separate collections are performed (Figure 6).

391



392

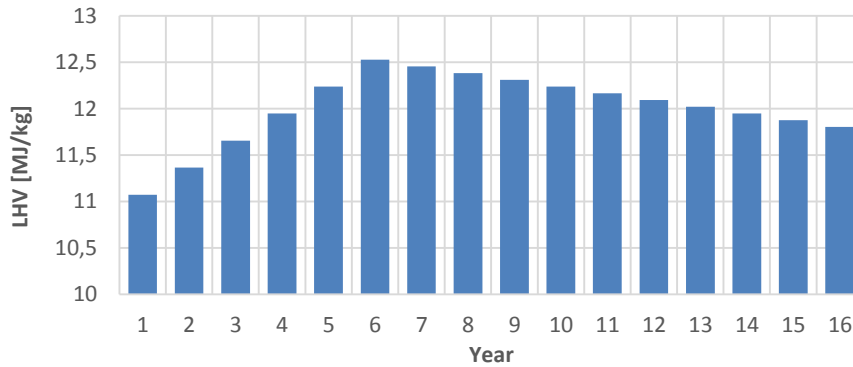
393

Figure 6. MW quantities - Zagreb

394

395 Until the 2020 quantity of MW is continuously reduced due to an increase of the share of
 396 separately collected waste. Rapid implementation of primary separation of waste to fulfil
 397 legislation goals for the year of 2020 reduces the quantity of waste that is collected in MW
 398 bins and overrides the increase in overall production of MSW due to trends described by
 399 WKC hypothesis. After 2020, a slower pace in the development of separate collection system
 400 is needed to satisfy legislation goals for 2030, so WKC hypothesis trends in waste generation
 401 override decrease in the quantity of MW due to an increasing in penetration and intensity of
 402 primary separation of waste. In the period up to 2030, reaching the economic threshold is not
 403 expected, so increscent of waste quantity due to WKC hypothesis trends is expected. In these
 404 circumstances, the WtE plant has to be planned to satisfy waste disposal needs but also needs
 405 to preserve the economic viability of the investment. In this case, the planned size of
 406 incineration plant was 233,000 tonnes. As waste quantity decreases, new fuel needs to be
 407 introduced – the biomass. Changes in WMS introduced lead to changes in waste composition.
 408 As the primary separation of waste decreases quantities of components with low LHV, overall
 409 LHV of waste increases. In the second part, after 2020 goals are satisfied, the forecast shows
 410 that drop in the relative share of plastics which is the main cause of decrease of LHV in later
 411 years.

412



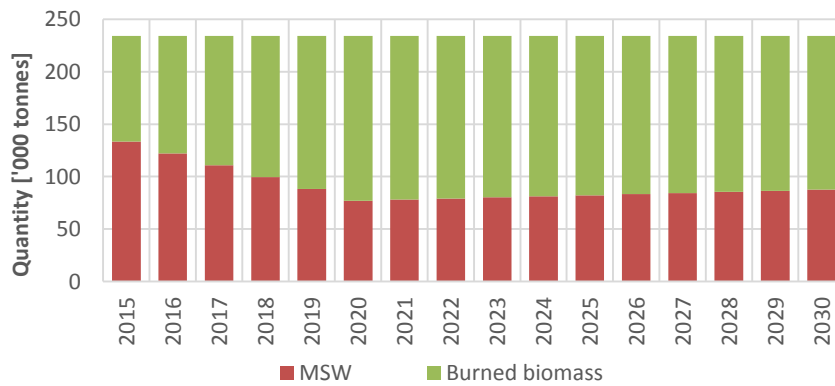
413

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Figure 7. LHV forecast - without MBT

415

416 Further development of WMS can further decrease available waste for incineration. By the
417 introduction of MBT, and by sorting of MW, more waste is extracted for material recovery
418 which leads to increased demand for alternative fuels (Figure 8).



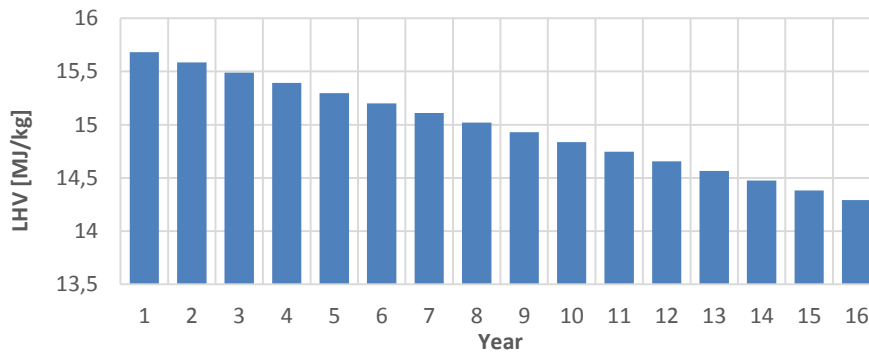
419

420

Figure 8. Fuel compensation - with MBT

421

422 The influence of implementation of MBT in the first year of the analysis on the same WtE
423 plant operation was shown. While separation of waste components decreases waste quantity,
424 it also has an influence on its heating value (Figure 9).



425

426

Figure 9. LHV forecast - with MBT

427

428 The initial increase in LHV of waste, in comparison with the case without MBT, is due to
 429 separation of metals and glass stream, which have no calorific value, and bio-waste stream,
 430 which has low calorific value, in MBT facility. The continual decrease of LHV of MW is
 431 mainly the result of the increase in primary separation of waste which reduces quantities of
 432 paper and plastics, which are not separated in MBT facility and go to RDF stream, in
 433 collected MW. Therefore, separated collection of other wastes from waste stream continually
 434 reduces LHV of MW on the entrance of the incinerator.

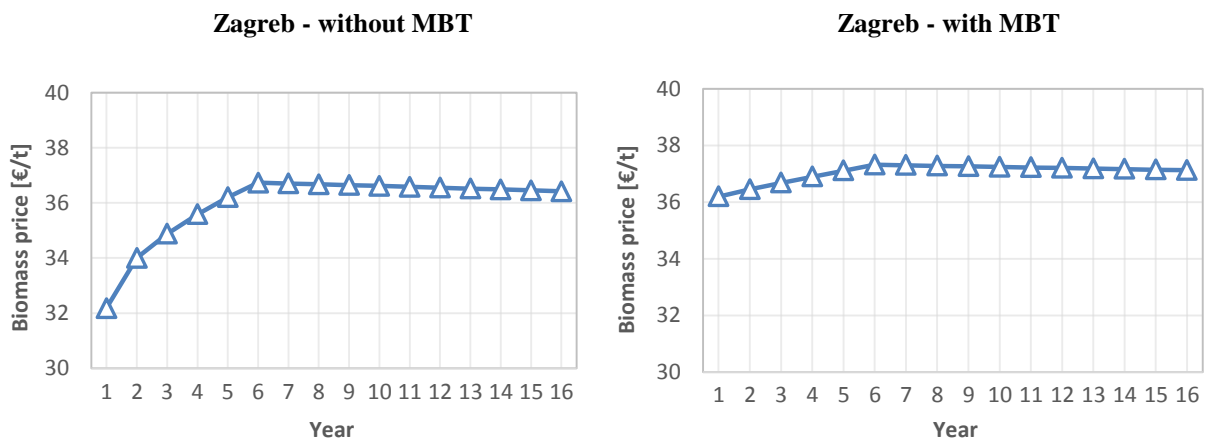
435 Shown LHVs are calculated only for the MW, while a mixture of waste with biomass would
 436 have higher values in the first case, and lower in the second case. This is logical because of
 437 constant LHV of biomass in continental Croatia, which amounts to 12.24 MJ/kg for wood
 438 biomass with 30% of moisture, which depends on a variety of wood species that are used.

439 While in the case of Sønderborg WMS is established and gate-fee prices are defined, in the
 440 case of Zagreb they are to be defined. For the initial value of gate-fees, mean European value
 441 of 110 € per tonne of waste was used for calculation of minimal needed values. The method
 442 for determining gate price of biomass at the location was elaborated in [44]. The biomass
 443 originates from the capacities of Forestry Offices in the neighbouring counties. The changes
 444 in the mean price of biomass on the plant's gate, which is in the range between 32.2 and 37.13

445 €/t in both cases, show that there is enough biomass for the case examined (Figure 10). These
446 prices were calculated on the basis of the constant price of biomass on the forest road of 32 €
447 per tonne and fluctuating transport costs that depend on the distance of the plant from forestry
448 offices from which biomass have to be transported.

449

450



451 Figure 10. Biomass price

452

453 The price of biomass increases as needed quantity increases, and vice versa, price decreases
454 as the need for biomass decreases, because the price is considered to be a function of distance
455 only so that it changes with every new forestry office that is included in calculation when the
456 range of biomass collection increases.

457 4.3 Economic analysis - Zagreb

458 All scenarios for the case of the City of Zagreb were calculated on the basis of the same
459 incineration plant whose data for full load are shown in Table 3.

460

Table 3. Zagreb WtE plant data

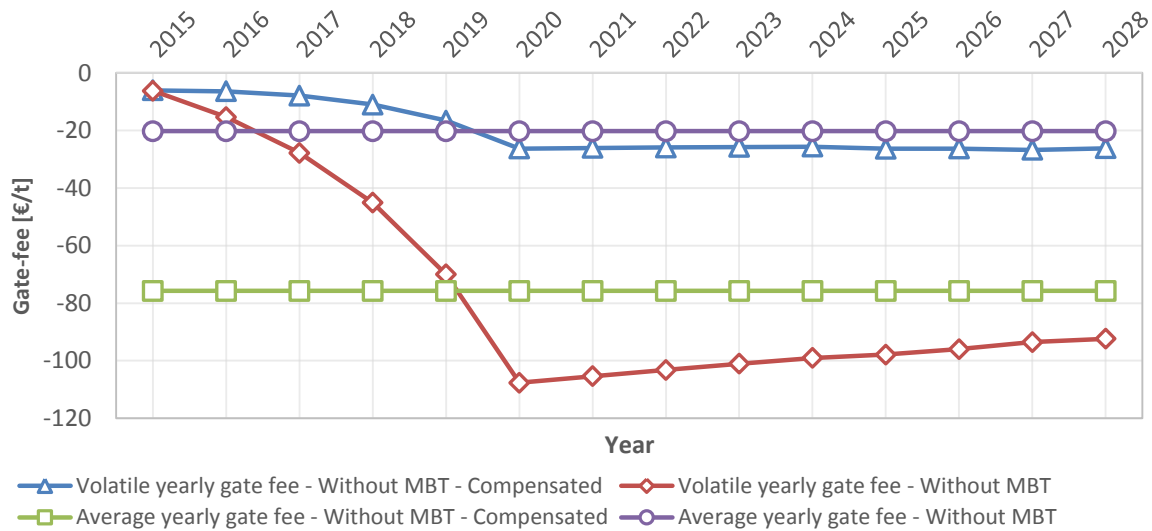
WtE plant Zagreb		
Capacity	14.3	MW _e
	66	MW _{heat}
Total O&M³	51.6	€/t
Investment cost³	10,700,000	€/MW
Efficiency el	16.6%	
Efficiency total	90.5%	
Availability	92%	
Analysis period	14	years
Initial gate-fee	-110	€/ton
Electricity feed-in income¹	73.6	€/MWh _e
Heat feed-in income²	34	€/MWh _t
Real discount rate⁴	5.5%	
¹ Taken from reference [42]		
² Taken from reference [45]		
³ Taken from reference [5]		
⁴ Taken from reference [43]		

462

463 Plant capacity was modelled on the basis of need for waste disposal without changing the
464 existing WMS in 2015.

465 4.3.1 Scenario 1 – Without Mechanical Biological Treatment

466 Taking into account the influence of gate-fee on the price of waste collection, a yearly gate-
467 fee was modelled as minimum gate-fee that ensures yearly cash flow of zero (after all
468 expenses and investment cost). This also enables comparison of obtained data with
469 Sønderborg case where WtE plant should not operate with a profit. On the same diagram data
470 for the case without and with biomass, compensation can be observed. Also, minimal required
471 constant gate-fee is shown in Figure 11 for the 14 years period. The average gate-fee, which
472 denotes mean price through all 14 years period, in scenario Without MBT is 75.76 €/t, while
473 volatile, which denotes yearly changing gate-fee value, span between 6.21 and 107.69 €/t
474 When biomass compensation was introduced, average gate-fee drops to 20.22 €/t, and volatile
475 is in the range from 6.05 to 26.74 €/t in absolute terms.



476

477

Figure 11. Volatile yearly and average gate-fees needed to recover investment and running costs (negative sign denotes that the fee is paid to the generation plant rather than by the plant)

478

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It can be observed that volatile gate-fee increases rapidly in first years. This is due to decreasing MW amount to 2020. After the 2020 gate-fee volatility is reduced and it's almost constant in compensated case due to an increase in waste amount but a decrease in its heating value. In the not compensated case increase in waste, quantity has much greater influence than the decrease of its heating value so the yearly gate-fee decreases.

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486 4.3.2 Scenario 2 – With Mechanical Biological Treatment

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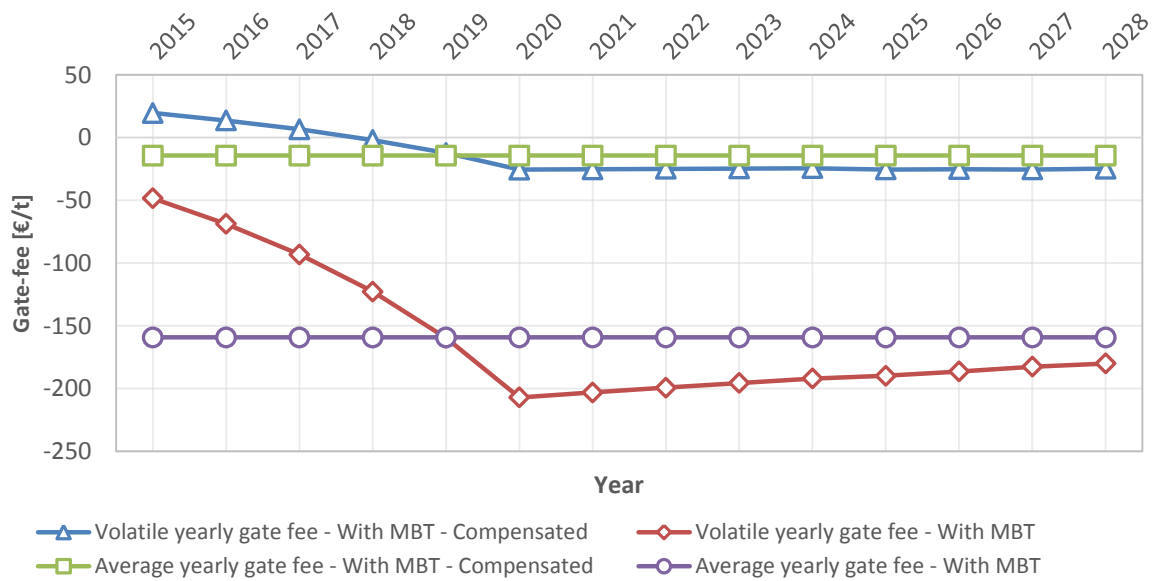
When MBT plant is introduced in WMS, the quantity of waste is reduced from the first year which increases the gate-fee. Values of gate-fees of this scenario are given in Figure 12. The average gate-fee in scenario With MBT is -159.11 €/t, while the volatile span between -48.33 and -206.94 €/t. When biomass compensation is introduced, the average gate-fee drops down to -14.22 €/t, and volatile is in the range from -25.52 to 19.73 €/t.

488

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Figure 12. Volatile yearly and average gate-fees needed to recover investment and running costs (negative sign denotes that the fee is paid to the generation plant rather than by the plant)

494

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496

From Figure 12, it can be noted that even though the gate-fee is vastly increased in comparison with the scenario Without MBT when biomass compensation is introduced the gate-fee needed for economic viability is smaller than in the first scenario. This is due to a big increase in combined heating value of fuel and through greater energy production.

497

498

499

4.4 Economic analysis - Sønderborg

500

All scenarios for the case of the Sønderborg municipality were calculated on the basis of the existing Sønderborg WtE plant whose data are shown in Table 2.

501

502

4.4.1 Scenario I – One energy market

503

Taking into account the expected future electricity market prices, as well as the rule that municipality owned WtE plants are not allowed to operate with profit, yearly gate-fees were obtained needed only to recover the investment and the running costs. On the same chart, an average fee until the year 2030 is presented. The average gate-fee could be used if the

504

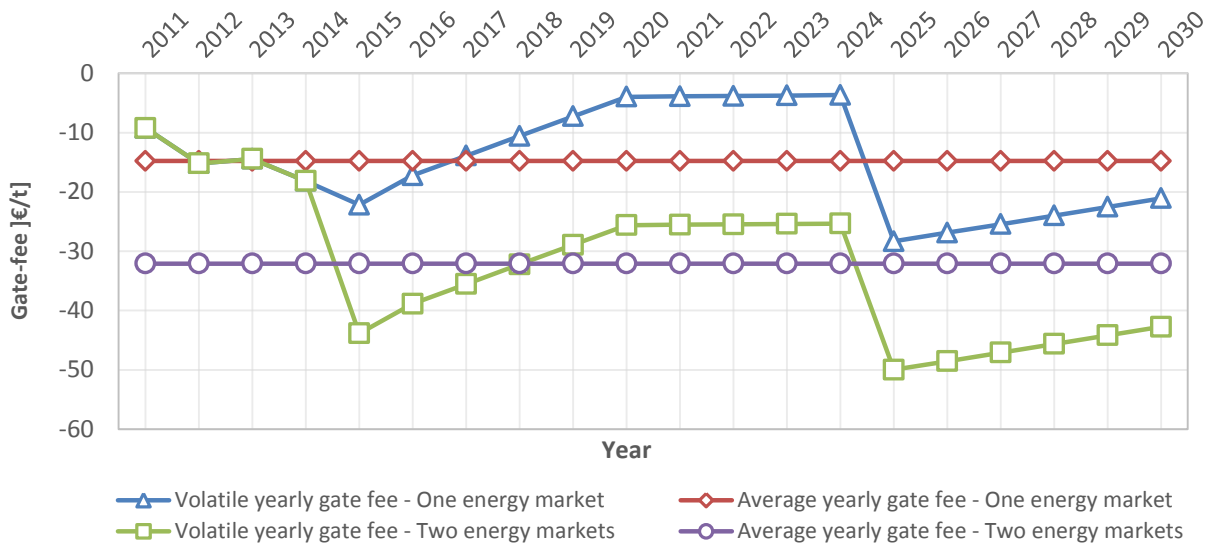
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507

508 municipality would prefer a less volatile gate-fee price during the lifetime of the plant. These
 509 fees can be seen in Figure 13. The average gate-fee for this case was 14.8 €/t, while the
 510 volatile gate-fee was in the span between 9.2 and 28.34 €/t in absolute terms.

511



512
 513

514 Figure 13. Volatile yearly and average gate-fees needed to recover investment and running
 515 costs (negative sign denotes that the fee is paid to the generation plant rather than by the
 516 plant)

517 Up to the year 2015, power prices on el-spot market were decreasing which meant that
 518 additional income from the heat market needed to be obtained, in order to recover the running
 519 and levelized investment costs of the WtE plant. From the year 2015 on, the average
 520 electricity prices are expected to increase, which will reduce the amount of income needed to
 521 be recovered from the heat market. The latter allowed the gate-fees to be reduced (in absolute
 522 terms).

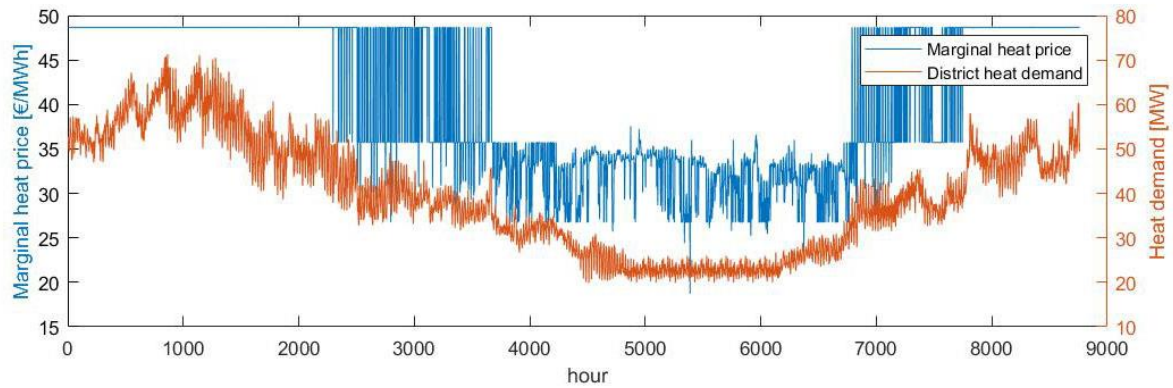
523 It can be observed that the volatile gate-fee suddenly increases (in absolute terms) in the year
 524 2025 as this is the year when importing waste will not be profitable anymore. Hence, in the

525 year 2025, 41.1% of the fuel consisted of biomass and the rest from the waste collected within
526 the municipality. As the biomass was more expensive than the waste, the gate-fee is needed to
527 be raised in order to recover the biomass cost. The share of waste was then increasing up to
528 the year 2030, in line with the forecasts of steadily increasing amounts of municipal waste, as
529 discussed in the case study section. Using the gate-fees provided in Figure 13 and economic
530 data provided in Table 2, a WtE would have an NPV equal to zero, according to the
531 municipality rules. Thus, it would not operate with a profit nor it would subsidize the heat
532 consumption.

533 4.4.2 Scenario II – Two energy markets

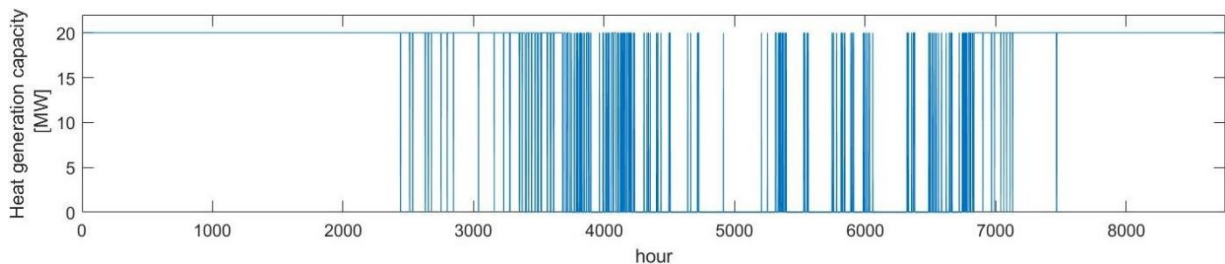
534 Nowadays, heat markets in Denmark are usually operated as monopolies owned by the
535 municipalities. Although the latter can prevent excessive rises in prices due to the regulation,
536 it can also discourage investments in energy efficiency as there is no real incentive for doing
537 it. In order to assess the potential behaviour of the WtE plant on both power and heat markets,
538 marginal prices based heat market was simulated in Matlab, while the power market
539 simulation was carried out in EnergyPLAN. Both power and heat demand were modelled as
540 fixed and known. Heat market was assumed to operate after the power market, i.e. by the time
541 of the bidding on heat day-ahead market CHP producers already knew whether they were
542 dispatched on the power market or not. It was assumed that the plant started to operate on the
543 day ahead heat market in the year 2015.

544 Marginal heat prices obtained from the Matlab, as well as DH hourly demand, can be seen in
545 Figure 14. It can be seen that during the time of high demand the heat prices were high, too.
546 On the opposite, during spring and autumn, when there was a medium demand for the heat,
547 the marginal heat price was volatile. Finally, during the summer season when the demand for
548 heat was low, the heat price dropped accordingly.



549
 550 Figure 14. Hourly marginal heat prices (left Y axis) and district heat demand in the city (right
 551 Y axis)

552 Due to the marginal heat day-ahead market, the WtE plant was not dispatched during all the
 553 hours of the year on the heat day ahead market. As a consequence, the needed gate-fee to
 554 recover investments and running costs during the lifetime of the plant needed to be higher in
 555 absolute terms than in One energy market scenario. Dispatching of the WtE plant on the heat
 556 market is shown in Figure 15, while volatile and average gate-fees needed are shown in
 557 Figure 13, together with the results of the with One energy market scenario.



558
 559 Figure 15. WtE plant operation on the heat day ahead market

560 By comparing Figures 14 and 15, one can spot that during the time of the high demand the
 561 plant was constantly operating on the heat market. However, when the demand started to
 562 drop, the WtE plant was not operating in a constant way due to the larger generation of plants
 563 with lower marginal cost (solar thermal DH plant) or due to the conditions on the power
 564 market. It is important to emphasize here that the second last term in Equation 2 shows that
 565 the WtE plant's marginal cost will be very dependent on the achieved power price on the el-

566 spot market. If the obtained price is high, marginal heat price of the plant will be low and vice
567 versa.

568 Finally, financial indicators of the regulated market and the marginal based day-ahead
569 markets can be compared. As shown in Table 4, total yearly turnover on the markets is
570 roughly the same in both cases. However, for the WtE plant, operating on both days ahead
571 markets would be less beneficial, as it would receive 22.06% less income from the heat sales.

572 Table 4. Comparison of the regulated and marginal price-based day-ahead heat markets for
573 the year 2015

	Regulated (averaged) prices	Marginal prices	Difference
Yearly turnover heat sales	14,770,440	14,889,000	0.80%
Waste CHP heat turnover	6,841,509	5,332,400	-22.06%

574

575 5 CONCLUSION

576 In this work, the analysis was carried out with the aim to analyse the influence of changes that
577 are ahead of WtE plants. Therewithal, compensation for some of these changes is proposed.
578 To test the approach, two WtE plants are taken as case studies, planned WtE plant in new EU
579 member state which needs to fulfil EU legislation WM goals and in one old EU member state
580 which is ahead of EU legislation in the area of WM. In the first case, the case of the City of
581 Zagreb, the operation of planned WtE plant that satisfies needs of the city is analysed until
582 2030. In that period, because of needed WMS changes the majority of its capacity would be
583 unused, less in the case of primary separation of waste alone and more in the case of
584 introducing MBT plant. In these cases, fuel reduction is compensated with biomass which
585 proved to be a sustainable way of alleviating this problem. This way the WtE plant is moved

586 from the comfortable zone of regulated prices and put on the fuel market – the biomass
587 market. The influence of this disturbance is tracked through gate-fee volatility analysis which
588 enabled monitoring of economic viability of municipality-owned plants because of their
589 social-economic influence on the population through the price of the waste collection. This
590 introduction of the WtE plant on fuel market did make this plant economically viable again by
591 reducing needed gate-fee under the value of land-filling gate-fee of 53 €/t [46], without
592 incineration tax and with high electricity subsidy. In the second case, the case of the City of
593 Sønderborg, where all EU waste legislation goals are met, the operation of existing WtE plant
594 on day-ahead electricity market and at the same time day-ahead electricity and heat market is
595 analysed and compared. Because heat market does not exist at this time, it is simulated on the
596 principle of the day-ahead electricity market. It is shown that introducing heat market to WtE
597 plants operation increases minimum needed gate-fee on the yearly level and exceeds
598 maximum levels that are expected in Denmark of 40 €/t. Due to the operation of WtE plant on
599 the heat market, the waste collection price would need to be increased. However, this depends
600 on the price of electricity, because dispatching time is dependent on marginal price which
601 depends on electricity market price in every hour. Nevertheless, such open heat market could
602 decrease heat price which could make it economically neutral on the basis of the municipality.
603 Results of both of this analysis, carried out in completely opposite circumstances, show that
604 WtE plant operation is economically viable during both of these transitions. Also, even
605 though Denmark passed WM transition years ago and adapted to domestically waste
606 reduction through waste import, its WtE plants will nevertheless need to undergo the same
607 fuel switch which is designed for the transition of plants in the new EU member states.

608

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616

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