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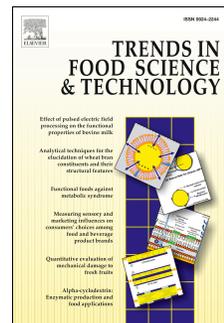
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Perspectives on sustainable food packaging: – is bio-based plastics a solution?

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Abstract

Background: The demand for more sustainable packaging materials is increasing. However, the multidisciplinary and complexity of this topic often lead to misconceptions among food packaging designers and producers, which challenge the creation of more sustainable food packaging systems.

Scope and Approach: This manuscript presents in a holistic perspective the most relevant parameters that need to be considered for sustainability in food packaging and aims to increase the awareness of food and packaging producers to create effective sustainable packaging materials for foods.

Key Findings and Conclusions: The use of bio-based plastic packaging materials contribute to create more sustainable food packaging materials, comparatively to conventional plastic packaging materials, when looking at climate impact responses. Although bio-based plastic packaging materials have reduced climate impact, there are other environmental impacts (e.g. eutrophication, use of water and pesticides, effects on biodiversity) that are less favorable for using bio-based materials and should also be considered. Recycling of the packaging significantly contributes to reduce its environmental and climate impacts. The sum of the climate and environmental impacts of the packaging should be seen together with the food it protects. The combined system should be assessed in its entire lifecycle and optimized through the design, production and end life of the packaging material to improve its sustainability.

Keywords: Food Packaging, Plastics, Bio-based materials, Sustainability, Life Cycle Assessment, Plastic recycling

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33 1. Introduction

34 Packaging materials are part of our daily life. When it concerns foodstuffs, they play a pivotal
35 role to ensure that food products are preserved with a desired lifetime and subsequent
36 optimization of space during handling, shipping, and storage for a minimum of wastage (Russell,
37 2014)(de Léis et al., 2017).

38 For many years petroleum-based polymer materials have been used as plastics packaging,
39 such as polypropylene (PP), polyester (PET), polyethylene (PE) and polystyrene (PS) (Salwa et
40 al., 2019). The production of plastic packaging has increased twentyfold since 1964 and
41 represents the largest application of polymers with 26 % of the total volume. Due to its many
42 good characteristics (e.g. lightweight and good barrier properties) plastics have increasingly
43 replaced other packaging materials, and the production is expected to continue growing to the
44 double volume within the next 20 years (MacArthur et al., 2016).

45 Although plastic packaging have been performing successfully in terms of their functionality, the
46 production of petroleum-based plastics releases greenhouse gases (in particular CO₂), and in
47 their disposal, due to the lack of collection or proper handling, plastics tend to end up in landfills
48 or become trash on land and water streams and ultimately contaminate the oceans (Geyer et
49 al., 2017; Salwa et al., 2019). Industry is struggling to find a more environmentally friendly way
50 of producing and using plastic. The overall question is how can plastic become (more)
51 sustainable?

52 In this context, food-packaging producers and food industries have been working towards the
53 use of abundant, low cost, renewable, and biodegradable alternatives to the traditional,
54 nonrenewable petroleum-based resources (Chi et al., 2020), such as the bio-based plastics
55 (Kawashima et al., 2019). They offer the possibility to reduce the use of petroleum resources
56 with potential subsequent reduction of the CO₂ emissions (Salwa et al., 2019).

57 It is estimated that the eco-friendly food packaging market will increase, with a shift in consumer
58 preference towards materials that are recyclable and “eco-friendly”. However, there is still great
59 uncertainty about the potential and possible advantages of bio-based plastics compared to
60 conventional plastics and several misconceptions exist.

61 To reduce the generation of plastic waste the EU Commission set an ambitious goal of 55 % of
62 plastic packaging recirculation in 2025 and that in 2030 all plastics are recyclable (or reusable),
63 following a Circular Economy approach. This puts a pressure on increased recycling and reuse
64 of plastic packaging also for food, as this represents the largest fraction of all plastic packaging

65 in EU ("Plastics - the Facts 2014/2015: An Analysis of European Plastics Production, Demand
66 and Waste Data," 2015).

67 Evaluating the sustainability of food packaging requires a wider perspective comprising several
68 aspects (Russell, 2014). This should include the use of materials that: create no greenhouse
69 gas emissions, have the potential to be recycled or reused, generate zero landfill waste, reduce
70 water use, are made using renewable energy, do not produce air pollution and do not harm
71 human health, among many other considerations.

72 Although progress has been made towards the creation of alternative packaging systems, there
73 is not yet a perfect a solution that can meet the many criteria for sustainability and ultimately
74 fulfill the functionality of the food packaging: to preserve and deliver the packed foods in good
75 condition (Russell, 2014). This manuscript will identify and discuss the most relevant indicators
76 in a holistic perspective to create more sustainable food packaging systems.

77 **2. Materials used in food packaging**

78 Plastic packaging (rigid and flexible) constitutes the main type of food packaging(Asgher et al.,
79 2020) followed by paper and board (Muller et al., 2017)(*Your 2020 Complete Guide for Food*
80 *Packaging*, 2020). Figure 1 displays common plastic materials used in packaging and Table 1
81 shows examples where those materials can be applied.

82 **2.1. Petroleum based plastic materials**

83 Common plastics used in food packaging include synthetic polymers such as polyethylene
84 terephthalate (PET), polyvinyl chloride (PVC), polystyrene (PS), polypropylene (PP), and
85 polyethylene (PE) (Roohi et al., 2018)(Ahmadzadeh & Khaneghah, 2020). Those plastics are
86 mostly obtained from feedstocks derived from petroleum and natural gas (Ahmadzadeh &
87 Khaneghah, 2020). Overall, petroleum based materials are known for their easy processability,
88 low cost, good mechanical and barrier properties, lightness, transparency, tensile strength but
89 also lack of degradability in the nature (Roohi et al., 2018)(Ahmadzadeh & Khaneghah, 2020).
90 Their production moreover, causes emissions of greenhouse gas (CO₂) which contributes to
91 imbalance the climate of the planet with consequent environmental damages (Ahmadzadeh &
92 Khaneghah, 2020).

93 **2.2. Bio-based plastic materials**

94 Bio-based plastics include: 1) natural biopolymers and 2) polymers synthesized/polymerized
95 from natural feedstock monomers (e.g. polylactic acid, bio-PET, bio-PE). The natural
96 biopolymers are already existing polymers in the nature, and can be defined as a polymeric

97 compounds occurring in living organisms. They can be extracted from: i) plants (e.g. starch,
98 cellulose, zein), ii) animals (e.g. milk proteins), or microorganisms (e.g. xanthan and other
99 polysaccharide gums). Natural biopolymers in food packaging are used to produce both plastic
100 films and paper. The fact that a polymer is bio-based does not mean that it is biodegradable
101 (able to degrade into monomers, water, CO₂ and/or methane (CH₄) caused by microorganisms
102 biological activity (Hann et al., 2019; Rudnik, 2019)) or compostable (degradable under specific
103 conditions) (Rudnik, 2019).

104 Natural biopolymers are often biodegradable in the environment whereas only a few bio-based
105 plastics made of bio-based monomers are actually biodegradable or compostable (e.g. PHAs,
106 PLA, polyester amides) (Halonen et al., 2020). Bio-based substitutes for petroleum based
107 plastics such as bio-polyethylene, bio-polyamide and bio-polyethylene terephthalate are no
108 more biodegradable than their petroleum-based counterparts (Halonen et al., 2020). Figure 1
109 gives an overview of the characterization of plastics according to feedstock and
110 biodegradability. As seen Bio-PET (26 %), produced with bio-based ethylene glycol monomers,
111 is the most prevalent bio-based non-biodegradable plastic on the market and starch blends
112 (18%) the most prevalent biodegradable biopolymers.

113 The market for bio-based plastics started in the early 1990s (Kawashima et al., 2019)(Shogren
114 et al., 2019), due to the early awareness of the need of creating more sustainable societies and
115 circular economies considering resource conversion, efficient after-use utilization, and
116 environmental protection (Kawashima et al., 2019). Currently, the production of bio-based
117 plastics accounts for only about 1 percent of the total amount of plastics produced annually
118 (European Bioplastics, 2019). The production of bio-based plastics is still low, however it is
119 expected to gradually increase from 2.11 million tons in 2019 up to 2.43 million tons in 2024
120 (Halonen et al., 2020).

121 **3. Requirement for food packaging materials**

122 **3.1. Packaging functionality**

123 Packaging should preserve the food quality to improve its shelf life. Packaging mechanical,
124 strength, thermal and barrier properties (e.g. to light, moisture, water vapor, and oxygen/ other
125 gases), should match the needs of the given food. Thus, the food packaging system must be
126 able to obstruct either moisture gain or loss (depending on the type of food), control the
127 permeation of water vapor, oxygen, carbon dioxide and other volatile compounds and prevent
128 all types of contamination (Salwa et al., 2019).

129 **3.2. Chemical food safety of packaging**

130 Packaging is used to protect food from contamination, degradation and spoilage and thereby
131 increasing its shelf life, therefore it should not contribute to the chemical contamination of the
132 food from itself. EU regulation 10/2011 (EU Commission, 2011) holds a list of authorized
133 starting substances allowed in the production of food contact plastics. When plastic packaging
134 come into contact with food, chemical substances in the packaging can potentially migrate into
135 the food. Migration from plastic into food is a process governed by diffusion (in the material) and
136 sorption (from the packaging to food). According to the regulation, EU 10/2011 (EU
137 Commission, 2011), migration of specific substances must not exceed the specific migration
138 limits (SML) given in the regulation. It is the responsibility of industry to ensure that the material
139 complies with the regulation and documents this in the whole production chain.

140 Also, non-intentionally added substances (NIAS) (Geueke, 2018) such as degradation and
141 reaction products of the starting substances, impurities added from the materials or processes
142 may occur in the plastic material. These NIAS are not authorized and it is the obligation of the
143 food contact material manufacturer to ensure the safety in accordance with Article 3 of the EU
144 Framework Regulation (EC) No 1935/2004 (EU Commission, 2004) for materials and articles in
145 contact with food.

146 Bio-based plastics may also release NIAS. These substances may potentially include pesticides
147 and natural toxins in the plants used as biomass feedstock. According to a recent report on bio-
148 based food contact materials, no data was found regarding migration of pesticides or natural
149 toxins from bio-based plastics into food (Bonwick et al., 2019). If nanoparticles are used in the
150 packaging material, as for instance with the bio-based materials to improve barrier properties,
151 the potential risk needs to be assessed on a case-by-case basis as stated by the European
152 Food Safety Authority (EFSA) and given in the EU Regulation 10/2011 (EU Commission, 2011).

153 **3.3. Environmental impact of the packaging**

154 The environmental impact of the packaging arises from the sourcing of the feedstock, the
155 production of polymers and packaging, and end of life treatment of the packaging. In all these
156 stages, emissions to the environment may contribute to negative environmental impacts
157 including climate change, air pollution, acidification, water pollution and eutrophication. The
158 impacts from the packaging life cycle shall be as low as possible without compromising the first
159 two properties mentioned in section 3.1 and 3.2. Food waste is an increasing concern as around
160 one third of all (globally) food intended for human consumption is lost or wasted from industry

161 and households (Gustavsson, Jenny; Cederberg, Christel; Sonesson, 2011). The food
162 manufacturers generate a significant amount of organic waste but succeed to recover most of it
163 (almost 90%) into e.g. animal feed or compost. According to Verghese *et al*, 2013 (Verghese K.,
164 Lewis H., 2013) the largest opportunities to further reduce food waste lie within other parts of
165 the supply chain covering in particular the distribution and retail system, food services and
166 households (Verghese K., Lewis H., 2013). In this context, packaging decisions and designs
167 can directly influence the amount of food waste (Svanes E., Vold M., Møller H., Pettersen M. K.,
168 2010). Evaluation of the packaging performance addresses microbiological, sensory, physical
169 and chemical properties of the given food. Studies on cucumbers have shown that a plastic
170 wrap prolongs shelf life from 3 up to 14 days because it prevents evaporation and for broccoli,
171 active packaging film was found to increase the shelf life by up to 20 days (Lindh H., 2016).
172 Food packaging that fails to protect its content, thereby causing food and packaging waste, is a
173 waste of invested resources and an unnecessary environmental burden.

174 The product and packaging volume ratio has a positive environmental influence through
175 increased efficiency during storage and transport. Also the packaging facilities such as easiness
176 to open, pour and re-seal, can influence how much of the packaged food will be consumed and
177 not wasted in households (Lindh H., 2016).

178 **4. Sustainability of food packaging**

179 Sustainability can be defined as meeting the needs of the present generations without
180 compromising the ability of future generations to meet their needs (*World Commission on*
181 *Environment and Development, 1987, 1987*). The concept of sustainability comprises three
182 dimensions: economic, environmental, and social. This paper focuses on the environmental
183 dimension.

184 Production of food uses energy, water, fertilizers and often pesticides, and it causes emissions
185 of pollutants, including greenhouse gases, in amounts that are much higher than the production
186 of the packaging material. It is estimated that 29 % of global greenhouse gas emission is from
187 production of food (Vermeulen et al., 2012). Therefore, to evaluate the environmental impact and
188 sustainability of a food packaging both the packaging and the food need to be considered in a
189 product-packaging combination (Svanes E., Vold M., Møller H., Pettersen M. K., 2010)(Pauer et
190 al., 2019).

191 For rye bread and ham, the amount of greenhouse gases emitted from the production of
192 different packages (PP, PE and laminates of plastic or paper/plastic) was estimated to be 1-3 %

193 of the packed food, whereas for soy based yoghurt (soyogurt) the polypropylene package had
194 about 10% of the total greenhouse gas emission of the package-product system (Silvenius et
195 al., 2011). The production of meat products and dairy products have higher environmental
196 impacts compared to grain, vegetables and fruit (Clune et al., 2017)(Poore & Nemecek, 2018).
197 Life cycle assessment (LCA) can be used to evaluate the environmental impact of a packaging
198 (including the product-package combination) in its entire life cycle. The principle is to quantify
199 the materials and energy used, the waste and emissions produced and to assess the
200 environmental impacts in the different stages of the entire life cycle of the product (Hann S.,
201 Scholes R., 2020). The principle and general methodological framework of performing LCA is
202 given by the ISO 14040 series(*ISO 14040:2006 - Environmental Management — Life Cycle*
203 *Assessment — Principles and Framework — Amendment 1*, 2020). Different internationally
204 accepted models and guidelines are available to perform LCA, including the European
205 Commission's guideline: The ILCD Handbook (Pennington et al., 2010).

206 A full life cycle of the product value chain of a food-package includes the following 4 main
207 stages:

- 208 1. Source of material and production of the packaging and the food product
- 209 2. Packaging of the food product
- 210 3. Distribution (transportation and storage) of the food-package product: protection of food
211 by the packaging material (functional properties of the packaging in use in relation to
212 shelf life of the food and chemical food safety of the packaging)
- 213 4. End of packaging life

214
215 The output of an LCA should make it possible to: i) identify the most relevant impacts (e.g.
216 climate change, acidification etc.) of the product; ii) identify the processes that generate the
217 highest environmental impact (e.g. manufacturing of the packaging material, food packaging
218 processes or packaging transport); iii) propose guidance for improvement of the system/product
219 (Vignali & Vitale, 2017).

220 LCA of the food-package system shall include the indirect environmental impact of the
221 packaging caused by its influence on the food product's life cycle and in particular its influence
222 on the generation of food waste (Molina-Besch et al., 2019). If the focus is only on the direct
223 environmental impact of the packaging itself, it may lead to recommendations for packaging with
224 increased environmental impact of the food-package combination. A low impact packaging may

225 have poorer properties in protecting the food and therefore lead to a larger loss of the packaged
226 food.

227 **4.1. Production of plastic packaging**

228 LCA studies of PLA bio-based plastic show advantages in climate protection and conservation
229 of fossil resources in comparison to petroleum based plastics. In a meta-analysis of bio-based
230 materials, LCA of 44 different cases were performed (Weiss et al., 2012). The evaluation
231 concluded that bio-based materials generally exert lower environmental impacts than
232 conventional materials in the category of climate change (neglecting greenhouse gas emissions
233 from changes in land use due to the production of biomass).

234 The choice of feedstock for production of bio-based plastic is however important, as it matters
235 greatly whether the feedstock is considered to be a primary crop, or a by-product or waste from
236 another process (Hann S., Scholes R., 2020) (Weiss et al., 2012) If feedstock is produced from
237 first generation biomass (defined as biomass that is generally edible) such as maize or starch,
238 the growing of this biomass will compete with the production of crops for human consumption
239 and may cause a need of more cultivated land (see Figure 2). If the bio-based plastic is made
240 from waste feedstocks (second generation feedstock) it is considered burden free and will
241 perform better in an LCA.

242 Climate change from greenhouse gases is not the only relevant environmental impact from the
243 production of the plastic. The need for bio-based feedstock materials is heavily associated with
244 other environmental effects from the biomass production. The most relevant environmental
245 impact categories, that are internationally accepted for evaluation of environmental impact of
246 food packaging include natural resource depletion, acidification, photochemical ozone creation,
247 eutrophication, human toxicity and aquatic toxicity (Hann et al., 2019)(Vignali & Vitale,
248 2017)(Weiss et al., 2012)(Life Cycle Assessments of Biodegradable, Commercial Biopolymers -
249 A Critical Review, 2013)(Maga et al., 2019)(Ögmundarson et al., 2020).

250 The evaluation by Weiss *et al.* (Weiss et al., 2012) showed that bio-based materials may exert
251 higher environmental impacts than their petroleum based counterparts in the categories of
252 eutrophication and stratospheric ozone depletion. In addition, most bio-based materials have
253 environmental impacts caused by the application of pesticides during the cultivation of biomass.
254 With regard to acidification and photochemical ozone formation the studies found high variability
255 and were inconclusive.

256 A comparison of bio-based PE to petroleum based PE showed that the impact categories
257 climate change, summer smog and consumption of fossil resources were lower for bio-based
258 PE compared to petroleum based PE. However the opposite situation was found for acidification
259 potential, terrestrial and aquatic eutrophication, human toxicity, water consumption, total primary
260 energy demand and land use, where environmental impact of bio-based PE was higher than
261 conventional PE (Hann S., Scholes R., 2020).

262 **4.2. End of life of packaging**

263 **4.2.1 Degradation and composting of plastics**

264 Composting of plastic is often considered as an environmentally attractive and sustainable way
265 to reduce the municipal waste problem. The degradation of petroleum based plastic materials is
266 about 1% over 100 years and thus negligible in landfills. This also applies for the bio-based
267 counterparts bio-PET, bio-PE and bio-PP, and as mentioned previously, not all bio-based
268 plastics are biodegradable. The biodegradable plastics constitute 43 % of the current use of bio-
269 based polymers with starch blend polymers and PLA as the most common (Hann et al., 2019).
270 The aerobic degradation into CO₂ and water requires oxygen while the anaerobic degradation
271 takes place in the absence of oxygen and produces methane (CH₄) rather than CO₂. Methane is
272 a much stronger greenhouse gas than CO₂ with 28 times higher contribution to global warming
273 ("Climate Change 2014: Synthesis Report IPCC," 2015). The degradation of biodegradable
274 plastics can result in significant emission of greenhouse gases (CO₂ and CH₄) into the
275 environment when disposed in landfills.

276 Many degradable plastics are not biodegradable in the natural environment but have
277 temperature and time requirements that require controlled industrial composting to ensure
278 effective degradation (Kijchavengkul & Auras, 2008) (Álvarez-Chávez et al., 2012). It is
279 therefore important to specify under which conditions and within which timeframe a given kind of
280 plastic is able to degrade.

281 **4.2.2. Recycling of plastic**

282 Several studies conclude that recycling is a key for improving environmental sustainability due
283 to the generally lower life cycle impacts of recycling processes, compared with production of the
284 virgin materials that are replaced by the recyclates (EU Commission, 2018) (Watkins et al.,
285 2019). However, only 14 % of all plastic is collected and recycled, and the plastics that are

286 recycled are mostly downcycled into lower value applications from which they cannot enter
287 another round of recycling (MacArthur et al., 2016).

288 According to the EU Commission, the potential for recycling plastic waste remains largely
289 unexploited in EU. Reuse and recycling of end-of-life plastics is very low, particularly in
290 comparison with other materials such as paper, glass or metals (EU Commission, 2018). Many
291 factors lead to this situation, including: dissipative material losses during the use stage of a
292 product; loss of material through improper collection, material quality becoming degraded during
293 collection and processing (downcycling), build-up of stocks, product designs that impede
294 recycling, lack of suitable waste collecting and recycling infrastructure; contamination with
295 hazardous substances and economic factors resulting, for example, from the need for
296 decontamination and price competition with virgin materials. Additionally, transportation may
297 significantly contribute to a number of environmental impacts in the recycling scenario (Madival
298 et al., 2009) depending on the distance of the transportation of the recycled waste.

299 Mechanical recycling, which involves sorting, grinding, washing and extrusion of material is the
300 most used packaging plastic recycling method. The mechanical recycling potential depends on
301 the polymer composition, its mechanical properties and its chemical safety (Danish Plastics
302 Federation, 2019)

303 During the various steps of the recycling process, e.g. high temperature treatments, the
304 polymeric chain may break down to smaller molecules and additives or sorbed compounds may
305 react and be converted into new compounds which can affect the mechanical properties and/or
306 the chemical safety (EFSA, 2011) of the plastic. A particular challenge in recycling packaging
307 materials occurs with multi-layer food packaging systems, which contains different polymers that
308 are impossible to separate and recycle into separate high quality polymers (Matthews et al.,
309 2021). Chemical recycling technologies degrading the plastic into chemical feedstock or
310 monomers are suggested as potential alternative recycling methods for materials that are not
311 suitable for mechanical recycling (Matthews et al., 2021). The environmental impact of different
312 end of life options should be evaluated by LCA and economic analysis to decide for the most
313 sustainable and cost effective solutions. With the introduction of bio-based packaging materials
314 with novel polymers, design for improved recyclability is still essential to support the transition to
315 a circular economy and the sustainability of bio-based plastics (Hatti-Kaul et al., 2020).
316 Compostable plastics as e.g. PLA may technically be recyclable but at present, the waste
317 infrastructure cannot handle this (European Bioplastics, 2019). PLA is difficult to distinguish

318 from PET in the recycling systems and will contaminate and degrade the quality of the PET
319 recyclates if not effectively sorted out.

320 Human health risks can arise from the migration of contaminants present in the recycled plastics
321 into the packaged food. The following potential contaminants of recycled plastics are considered
322 by the European Food Safety Authority (EFSA, 2011): non-authorized monomers and additives;
323 contaminants from possible misuse of the packaging; contaminants from non-food consumer
324 products (e.g. cosmetic, personal hygiene products, household cleaning) or from the packed
325 food; chemicals from other materials of the packaging (e.g. printing inks, glues, sleeves or
326 labels) resulting from incomplete sorting and separation; chemicals added in the recycling
327 process, and degradation products and/or reaction products of the plastic. Consequently, the
328 recycling process must ensure contamination levels that are safe for human health and in
329 accordance with the EU regulations 1935/2004 (EU Commission, 2004) and 282/2008 (EU
330 Commission, 2008). The recycling processes are authorized by the Commission based on
331 safety assessments performed by EFSA on a case-by-case basis (EFSA, 2021) in accordance
332 with EFSA scientific opinions on mechanical recycling (EFSA, 2008)(EFSA, 2011)(Barthélémy
333 et al., 2014). Some of the given criteria (EFSA, 2011) are specific to PET and, therefore, cannot
334 be applied directly to other plastics e.g. PE or PP (EFSA, 2015). Due to a high diffusivity of PE
335 and PP, contaminants are more effectively absorbed into these polymers (compared to PET)
336 with high risk of chemical migration into food if not sufficient decontamination of the input
337 material or recycling in a closed and controlled loop. A guideline with specific criteria for
338 recycling of PP and PE (mechanically or by alternative technologies) has not yet been published
339 by EFSA. However, a few processes of mechanical recycling of PP and PE have been
340 assessed by EFSA on a case-by-case basis also concluding that more data will be needed for a
341 better safety assessment of these kinds of plastic (2010, 2015, 2018).

342 **5. Discussion and perspectives about sustainable food packaging**

343

344 Sustainability is becoming a main priority in the food industry, and food packaging is one of the
345 areas where food industries should invest. Therefore, there is the demand to produce and use
346 materials that are: i) safe and without risks to human health or the environment during the
347 packaging life cycle; ii) matching the market needs in terms of performance and cost; iii)
348 preferentially produced, transported and recycled (or in special cases composted) using
349 renewable types of energy and iv) produced using clean and energy-efficient production
350 technologies.

351 Petroleum based plastic materials, are still the main type of materials used in food packaging,
352 as generally they offer excellent barrier and mechanical properties for the different types of food.
353 They have been optimized to specific foods using technologies such as multi-layer materials
354 and modified atmospheres (Mangaraj et al., 2009). Yet, the fossil resources may be scarce in
355 the future, although petroleum used for plastic manufacturing only covers around 4 % of total
356 petroleum used globally (Hopewell et al., 2009)(British Plastic Federation, 2019). EU demands a
357 reduction in the greenhouse gas emissions, and packaging must be also targeted by increased
358 recycling in a circular economy (EU Commission, 2018). It is estimated that plastics production
359 and the incineration of plastic waste globally give rise to approximately 400 million tonnes of
360 CO₂ a year (EU Commission, 2018). Increased recycling would also potentially reduce the
361 amount of plastic waste in the environment.

362 This has lead to an increased industry interest in bio-based plastics as a potential solution to
363 make food packaging more sustainable. Bio-based materials produced from renewable
364 resources reduce the use of fossil resources and the greenhouse gas emissions are in general
365 lower than petroleum based plastic.

366 Bio-based plastics include bio-PET, bio-PP and bio-PE that have been produced from biomass
367 feedstock with identical chemistry and functionality to petroleum-based plastics, and plastics
368 produced from natural feedstocks such as PLA or PHA. Those aim to replace some of the
369 petroleum based plastics in terms of their functionality for specific food packaging applications.

370 Natural biopolymers such as polysaccharides and proteins are often abundant, low cost and
371 biodegradable (Yang et al., 2015). Polysaccharides such as starch (particularly thermoplastic
372 starch) and cellulose have been used in combination with other materials (composite materials)
373 to produce food packaging systems (Shogren et al., 2019). Other polysaccharides such as
374 chitosans (Katiyar et al., 2019)(Cazón & Vázquez, 2019)(Katiyar et al., 2019), pectins and other
375 gums (Kumar et al., 2017) have also been investigated as potential alternative packaging
376 materials. However, most of the polysaccharides are hydrophilic which means they may absorb
377 moisture and water, resulting in rapid dissolution under aqueous environments and poor barrier
378 properties (Luís et al., 2019)(Kumar et al., 2017). Some proteins can more easily resist the
379 water solubility problem and offer better water and gas barrier and mechanical properties (Luís
380 et al., 2019).

381 In many cases, the barrier properties towards gas and water of monolayer bio-based plastics
382 are insufficient to preserve and effectively protect the foods. However, for some types of foods,

383 the permeability of bio-based materials may increase the shelf-life of food compared to
384 conventional plastic packaging. This may apply for fruit, vegetables and bread because of
385 increased breathability of some bio-based polymers. Furthermore, when needed, some
386 mechanical and barrier properties of the natural biopolymers can be improved by coatings,
387 nanotechnological processes, blending of materials, laminates of different plastic types and
388 chemical and physical modifications. Yet, these are not competitive solutions to replace
389 petroleum based food packaging materials in the markets. Another concern for natural
390 biopolymers is to ensure that materials produced from different batches have the same
391 properties to ensure reproducibility and suitable functionality of the final packaging material.
392 Quality standards and improved engineering to produce reproducible material compositions is
393 essential.

394 Moreover improving the production efficiency of bio-based feedstock can become a key
395 parameter to potentially make bio-based materials more sustainable. The ability of bio-based
396 materials to reduce climate impacts compared to petroleum based plastics depends on several
397 factors and in particular on the source of feedstock. Moreover, also several other potential
398 environmental impacts need to be considered.

399 When bio-based materials are produced from second generation feedstock (agricultural waste
400 that does not compete with food production) the climate and environmental impacts are
401 negligible or low. However, when the biomass is produced from first generation feedstock
402 (crops) a conflict of interest in land use between food and bio-based plastics (and also biofuels)
403 is foreseeable. The increased demand for biomass production causes indirect land use change
404 that can lead to deforestation and harvesting of new land which will lead significantly to
405 increased CO₂ emission from degradation of organic matter in the soil humus (Life Cycle
406 Assessments of Biodegradable, Commercial Biopolymers - A Critical Review, 2013). It is the
407 overriding trend that for bio-based plastics, the feedstock production causes negative
408 environmental impacts more than any other life cycle stage of these materials (Hann et al.,
409 2019). The overriding trends show advantages to bio-based plastics over petroleum based
410 plastics for climate impact and consumption of fossil resources but also disadvantages primarily
411 from feedstock production causing environmental impacts such as increased acidification and
412 eutrophication (Hann et al., 2019).

413 Regarding packaging end-of-life, several studies have concluded that recycling of the packaging
414 significantly contributes to reduce its environmental and climate impacts. It is also concluded
415 that mechanical recycling has the lowest impact among current recycling techniques. Among

416 the conventional petroleum based plastics so far only PET is approved by the EFSA within
417 given conditions to be used as chemically safe mechanically recycled material in contact with
418 food (EFSA, 2011). To make mechanical recycling possible it applies to all kinds of packagings
419 (petroleum or biobased) that the design should favor monoplasic materials or multimaterials
420 that are easily disassembled. This can be in conflict with requested high barrier properties of
421 bio-based materials often obtained by blending of materials or lamination of different plastic
422 types. More research is needed in terms of material properties and designs of bio-based
423 packagings that both efficiently preserve the food and improve recyclability of the safe materials
424 at their end of life.

425 Biodegradable or compostable plastic is often considered as being a solution to the climate and
426 environmental impact of plastic packaging. However, when biodegradable materials of all kinds
427 are disposed in a landfill (where degradation is often anaerobic) they will contribute to
428 greenhouse gas emission, including methane with 28 times higher contribution to global
429 warming than CO₂ ("Climate Change 2014: Synthesis Report IPCC," 2015). When this is taken
430 into account in the total life cycle assessment of biodegradable plastic packaging, this
431 significantly increases the climate change environmental impact of biodegradable plastics.

432 Compostable materials that are not biodegradable in the natural environment or landfilling have
433 to be processed in an industrial composting plant to degrade by the end-of-life. Studies have
434 shown that when industrial composting is compared to other end-of-life scenarios (as landfill,
435 mechanical recycling, use as fuel in thermal processes, anaerobic digestion and municipal
436 incineration) the industrial composting shows the highest impacts for most of the environmental
437 impact categories (Rossi et al., 2015). In addition, it is found that composting of materials like
438 e.g. PLA and TPS (thermoplastic starch), with very low content of the macro nutrients N-P-K
439 does not make the compost useful as fertilizer (Rossi et al., 2015).

440 When end-of-life is taken into consideration in LCA of bio-based materials, biodegradation or
441 composting of the materials does therefore not add to a more sustainable performance. On the
442 contrary if recyclability of bio-based materials becomes possible (reducing the need for growing
443 of biomass and production of new plastic) it would have major positive benefits on life cycle
444 impacts of these materials. However, in such cases where packaging are heavily contaminated
445 with food (and cleaning would need much water) composting of the packaging (as e.g. PLA or
446 starch) together with the wasted food could be preferable (Rossi et al., 2015).

447 The basis for a recyclable and circular packaging starts with the design of the packaging and
448 selection of appropriate materials. Better design can make products last longer and/or make it
449 easier to disassemble and recycle them at the end of their life.

450 **6. Concluding remarks**

451 New innovative plastic packaging materials (bio-based as well as petroleum based) for food
452 should prioritize and optimize the following parameters in their design as the main indicators for
453 more sustainable packaging: i) the materials should have the most optimal barriers to improve
454 shelf life of the food and reduce food loss; ii) the packaging should be designed for (mechanical)
455 recycling, iii) bio-based materials should be efficiently produced from second generation feed
456 stock. Preference goes to the use of mono plastic materials for which functional properties and
457 chemical safety are maintained in the recycling of the packaging material. Avoiding the use of
458 chemicals of concern reduces both environmental and human health impacts as well as waste
459 management costs.

460 Bio-based plastic packaging materials are found to have reduced climate impact compared to
461 conventional packaging materials. However, other environmental impacts of bio-based materials
462 should also be considered. The sum of climate and environmental impacts of the
463 packaging/food systems should be assessed in its entire lifecycle and minimized through the
464 selected design.

465 The design for more sustainable food packaging is a complex task, as many different
466 parameters need to be considered. LCA tools are available and should be used to quantify and
467 compare environmental impacts from different packaging designs considering the integrated
468 packaging/food system. By the help of LCA it should be possible from an informed and holistic
469 foundation to make decisions on how to improve the sustainability of food packaging.

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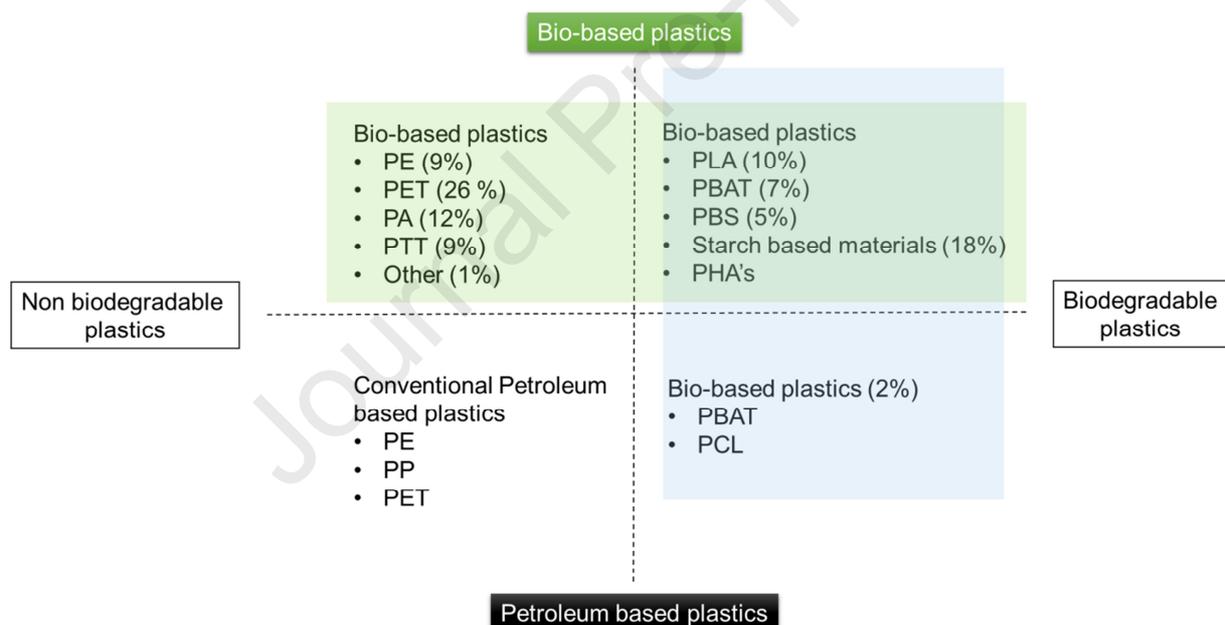
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694 **Figures and captions**

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697 **Figure 1.** Characterization of common plastic materials used in packaging according to their
 698 feedstock origin and biodegradability properties, market shares in brackets for bio-based
 699 plastics (adapted from (Hann et al., 2019)).

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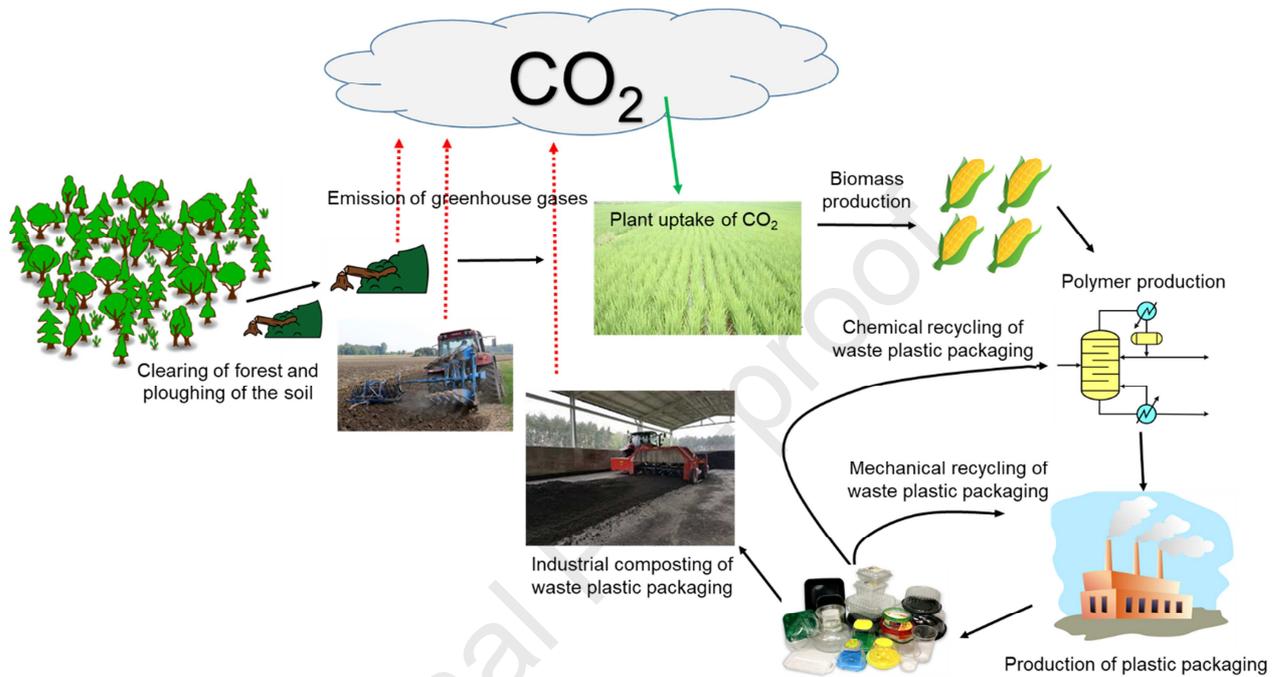
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708 **Figure 2.** Life cycle of bio-based compostable plastic produced from maize. When first
 709 generation biomass is used for production of the packaging, land competition with increased
 710 CO₂ emission occurs due to indirect land use changes (ILUC). This induces climate changes
 711 and environmental impacts (from e.g. fertilizers, pesticides and use of water).

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727 **Tables and captions**

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729 **Table 1** Examples of food packaging and disposable food contact articles made of different
 730 plastics including both bio- and petroleum-based plastics.

Packaging material type	Material*	Applications	References
Bio-based plastic materials	Starch-based polymers	Coffee machine capsules, bottles, disposable tableware and cutlery	(Halonen et al., 2020)
	Cellulose-based polymers	Dried product packaging; films to coat bread, fruit, meat	(Halonen et al., 2020), (Shogren et al., 2019)
	PLA	Cups, bowls, bottles, bags, jars, and films	(Halonen et al., 2020), (Shogren et al., 2019)
	PHA	Composite for different applications e.g. bags for snacks	(Halonen et al., 2020), (Shogren et al., 2019)
	PEF	Bottles, fibers, and films (bio-based alternative to PET)	(Halonen et al., 2020)
	PA	Multilayered structures to provide both strength and toughness in the food packaging.	(Halonen et al., 2020); (Teck Kim et al., 2013)
	PBS	Paperboard coat as direct food contact material.	(Thurber & Curtzwiler, 2013)
	PTT	Bottles and others (similar to PET)	(Ohishi & Otsuka, 2014)
Bio and Petroleum based plastic materials	PP and PE	Similar to fossil-based PP and PE (it is widely used to pack biscuits, snack foods and dried foods)	(Halonen et al., 2020), (Allahvaisi, 2012)

	PET	Beverage bottles, fruit and vegetable trays	(Shogren et al., 2019), (Mutsuga et al., 2005), (Ohishi & Otsuka, 2014)
Petroleum based plastic materials	PVAOH	Coatings and adhesives for paper and board	(Halonen et al., 2020)
	PCL	Food contact material as blends	(Halonen et al., 2020)
	PBS, and PBSA	Disposable cutlery	(Halonen et al., 2020)
	PBAT, PBST	Films and fast food disposable packagings	(Halonen et al., 2020), (Jian et al., 2020)

731 *Abbreviations: PLA, Polylactic acid; PHA, Polyhydroxyalkanoates; PP, Polypropylene, PE,
732 Polyethylene; PET, polyethylene terephthalate; PEF, Polyethylene Furanoate; PA, Polyamide;
733 PBS, poly(butylene succinate; PTT Poly(trimethylene terephthalate); PVAOH, Polyvinyl alcohol
734 (vinyl polymer); PCL, Polycaprolactone (polyester); PBSA, polybutylene succinate adipate;
735 PBAT, poly(butylene adipate-co-terephthalate); PBST, poly(butylene succinate-co-
736 terephthalate).

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1 **Perspectives on sustainable food packaging:**
2 **– is bio-based plastics a solution?**

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10 **Highlights**

- 11 ▪ Bio-based plastic can reduce climate impact
12 ▪ Recycling reduces environmental and climate impact

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