

Rebound effects of food waste prevention

Environmental impacts

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1	Rebound effects of food waste prevention:
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12 Abstract

Food waste prevention across the food supply chain has been addressed by the European 13 14 Union (EU) as the top priority to reduce farm-to-fork impacts. Despite the environmental benefits of food waste prevention are widely acknowledged, life cycle assessments 15 usually do not account for rebound effects, the inclusion of which may decrease or even 16 17 cancel out the expected environmental savings. Rebound effects are understood as the respending of accrued monetary savings, determined by the implementation of food waste 18 prevention initiatives, either on the same product (i.e. direct effects - food) or on other 19 products and/or services (i.e. indirect - non-food) including economy-wide effects 20 (macroeconomic rebound effects). Macroeconomic rebound effects were quantified by 21 means of the global equilibrium model Fidelio and were then converted into 22 23 environmental impacts by performing an environmentally extended input-output analysis based on the assessment method Environmental Footprint 3.0. From an environmental 24 25 and an economic perspective, it was found that food waste prevention initiatives across the entire food supply chain were beneficial, but efforts targeting households should be 26 prioritised as the largest potential savings were obtained at this stage. Prevention 27 28 initiatives implemented at households were associated with potential savings of up to 1 t CO_2 -eq. t⁻¹, which was reduced to a potential saving of 0.6 t CO_2 -eq. t⁻¹, corresponding to 29 30 a 38% decrease, when accounting for macroeconomic rebound effects. Finally, our results 31 highlighted the importance of accounting for adjustment costs in the production stages of the food supply chain. 32

33 Keywords

Input-output; LCA; general equilibrium; food supply chain; sustainable developmentgoals

36 **1. Introduction**

Food waste represents loss of resources and environmental emissions, annually 37 corresponding to about 8% of global greenhouse gas (GHG) emissions (Gustavsson et al., 38 2011; World Bank, 2020). Tackling food waste is a critical step towards sustainability 39 (Sánchez López et al., 2020). According to the food waste hierarchy, indicating the most 40 41 and least preferred management strategies, prevention has highest priority due to large environmental benefits as demonstrated by life cycle assessments (for example, Tonini et 42 al., 2018, Gentil et al., 2011 and Oldfield et al., 2016). Very few of those studies, however, 43 include the economic ramifications of food waste prevention (e.g. Salemdeeb et al., 44 2017). In this respect, an element of concern is the possibility of so-called rebound effects. 45 46 In this context, rebound effects relate to the fact that preventing food waste may free up 47 economic resources. When those resources find a new use in production and consumption, associated environmental impacts are inevitable. These impacts may offset 48 49 - and even counterbalance - the environmental benefits obtained by avoiding food waste. Such rebound effects may arise in several ways (Sorrell and Dimitropoulos, 2008). For 50 example, with food supply chains (FSCs) less wasteful it is possible that lower prices lead 51 to an increase in the consumption of food itself (direct rebound effect). Conversely, freed 52 economic resources may be used on commodities other than food (indirect rebound 53 54 effect). More generally, any substantial decline in food waste is likely to affect prices beyond food products triggering a variety of adjustments in the economic system 55 (economy-wide effects). The effect of three mentioned rebound effects results in a 56 macroeconomic rebound effect. As such, a variety of economic effects can arise from 57 initiatives to reduce waste across the FSC (for details, see e.g. de Gorter et al., 2021). 58

Several studies have attempted quantifying the economic effects of food waste prevention 59 in the European Union (EU), usually including estimations of GHG savings. As analysed 60 61 by Höjgård et al. (2013), a possible solution for lowering food waste is the inclusion of taxes proportional to the GHG intensity of food production. However, this proved not to 62 be sufficient to reduce the agriculture's negative impact on the environment. Further, as 63 discussed in Höjgård et al. (2013), the implementation of a tax would not lead to any 64 65 technical improvements with the larger share of the costs borne by consumers causing a reduction in demand due to higher prices, affecting the entire economy . On the other 66 67 hand, lower prices would be observed if the demand for all foods was reduced (resulting in food waste reduction) causing a fall in food import and a rise in food export from the 68 EU. Yet, if the costs for achieving such an increase in consumption efficiency are not 69 70 included, unrealistic scenarios can arise. It is therefore important to consider adjustment 71 costs, i.e. the costs of implementing prevention initiatives, despite being difficult to estimate (Jafari et al., 2020). For example, in Philippidis et al. (2019), adjustment costs 72 73 varying between 1% and 5% were assumed on the supply side, while in the study by European Commission (2014) a cost of $17 \in t^{-1}$ for the implementation of prevention 74 campaigns was employed. Yet, both in the study by Philippidis et al. (2019) and European 75 Commission (2014), it was not investigated how consumers' savings, arising from food 76 77 waste prevention, would be spent, which highly affects the results. This was analysed by 78 Salemdeeb et al. (2017), where the impact of microeconomic rebound effects (i.e. not 79 accounting for the three effects) was assessed. The authors estimated that the inclusion of direct and indirect rebound effects lowered GHG savings by 23-59%, where the lower 80 boundary reflects purchase/investment in products/services with lower GHG intensities 81 (e.g. education or health) than food production, and the upper boundary reflects higher 82 GHG intensity products/services (e.g. air travel). In the worst case, if savings are spent 83

on highly polluting activities, there is the possibility of "backfire" effects, namely
situations when the benefits of food waste prevention are outweighed by the re-spending
of consumers (Martinez-Sanchez et al., 2016).

From the literature analysed, two main gaps were identified: i) the quantification of 87 macroeconomic rebound effects including price elasticities and cross-elasticities of food 88 89 and non-food goods; and, ii) the assessment of the environmental impacts associated with rebound effects across all relevant impact categories to avoid burden shifts (Sala et al., 90 2021). In this study, we first utilise a general equilibrium model of the economy, Fidelio 91 92 3 (Rocchi et al., 2019), to simulate changes in production and consumption under various food waste prevention scenarios. Secondly, the results of the economic simulations are 93 combined with the environmental extensions of the Exiobase 3 input-output database 94 95 (Merciai and Schmidt, 2018) to quantify the associated environmental pressures. Following the approach in Beylot et al. (2019), the environmental pressures were paired 96 with up-to-date impact assessment models to quantify a wide range of different 97 environmental impacts and, therefore, avoid burden-shifts. The results from this analysis 98 are provided as guidance to policy- and decision-makers for identifying where in the FSC 99 100 initiatives can be applied to achieve most benefits.

101 2. Materials and Methods

In the study, we defined scenarios focusing on the economic and environmental effect of decreasing food waste levels (i.e. shock) to the ones set by the reduction targets proposed by the ongoing policy debate (section 2.4). The corresponding economic effects were estimated by using Fidelio, while the environmental impacts were quantified by means of an input-output life cycle assessment (section 2.1-2.3).

Rebound effects need to be included, especially in consequential LCAs where consequences of 107 108 policies/implementation of technologies/etc. are anticipated to be significant. Typically, this is the case when the cost difference between scenarios analyzed is important (e.g. between 109 110 incineration and landfill the cost difference may be around 20-40 euro; between prevention and 111 incineration can be thousands of euro; this generates income changes and rebounds). These will have effects also on other sectors in the economy and on households. However, in most cases, 112 rebound effects are minor and can therefore be neglected in the analysis. Combining 113 LCAs with economic models is the only avenue to be able to calculate the impacts outside 114 115 of a product/system's life cycle (Earles et al., 2013). Both the economic and the environmental assessment can be performed in different ways. Indeed, the former can be 116 carried out through a computable equilibrium model (either partial or global) or through 117 118 income distribution models (Almeida et al., 2022), while the latter can either be 119 performed through top-down or process-based LCAs. Among the others, Dandres et al. (2011) and Earles et al. (2013) propose to pair computable equilibrium models together 120 with process-based LCAs, while Almeida et al. (2022) performed a top-down LCA by 121 122 means of Exiobase. We believe that combining the results of economic models with input-123 output tables, such as the ones reported in Exiobase, is the most straightforward way of accounting for the environmental impacts of rebound effects in the economy. . It is 124 125 important to note that the results obtained with such an LCA should not be directly 126 compared with results obtained from bottom-up LCAs, but should be rather used to complement bottom-up LCA which typically exclude rebounds. 127

128 2

2.1 Food waste in the economy

The global economy is divided into a certain number, K, of geographical regions. The production side of the economy consists of I industries. Let q_{ik} represent the output of industry i in country k, for i = 1, ..., I, and k = 1, ..., K. On the consumption side, households allocate their budget among *J* consumption categories. The quantity of category *j* products purchased by region *k* households will be denoted b_{jk} . As customary in this family of models, production and consumption choices reflect profit- and utility-maximizing behaviour, respectively.

Waste is introduced in the analysis using an approach similar to that of de Gorter et al. 136 137 (2021). We assume that part of the economy's output disappears (at no cost) before it can be sold. The rate at which output is lost in industry *i* in region k will be designated as ω_{ik} . 138 This leaves $u_{ik} = (1 - \omega_{ik})q_{ik}$ units of available output, with $0 \le \omega_{ik} \le 1$ for all *i*'s and *k*'s. 139 Similarly, we postulate that households actually consume only a portion of the goods they 140 purchase. Quantities consumed and purchased are related by $c_{ik} = (1 - \theta_{ik})b_{ik}$, where c_{ik} and 141 θ_{ik} represent actual household consumption and the waste rate for product category j in 142 143 region k, respectively. Just like the ω 's, the θ 's are bounded between zero and one.

The waste rates are assumed to be exogenous (de Gorter et al., 2021). We obtain estimates 144 145 of the waste rate baseline values from the literature and calibrate the model accordingly. We then calculate how activity levels in various parts of the economy would be affected 146 if the waste rates could be reduced. The construction of the alternative waste scenarios is 147 148 based on a review of the ongoing policy debate on food waste prevention, as described in section 2.2.3. It is noteworthy that, since our analysis focuses primarily on the industries 149 150 and consumer product categories that comprise the FSC, the waste rates associated with all non-food industries and product categories are set to zero across scenarios, i.e. the 151 economic model simulates the exogenous shocks on the waste rates of only the food 152 153 related sectors on the rest of the economy.

We use the superscript 0 to denote the value of the relevant variable in the baseline.Conversely, a variable's value in a generic *s*-th scenario is identified by the superscript *s*.

156 The symbol Δ is used to indicate (absolute) change relative to the baseline level. Thus, 157 for example, in response to the waste rate changes implied by scenario *s*, the output of 158 industry *i* in country *k* varies by $\Delta q^{s}_{ik} = q^{s}_{ik} - q^{0}_{ik}$.

If - in spite of the waste rate shock - firms and households continued to use the same 159 quantities of all commodities, the new output levels would be given by $v_{ik}^s = u_{ik}^0 / (1 - u_{ik}^0)^2 / (1 - u_{ik}^0$ 160 ω^{s}_{ik}) for all *i*'s and *k*'s. In proportional terms, industry output would change by $(\omega^{s}_{ik} - \omega^{s})$ 161 $\omega_{ik}^{0}/(1-\omega_{ik}^{s})$. In our model, however, a waste rate shock sets off a series of price 162 163 adjustments, which in turn leads economic agents (both firms and households) to modify their behaviour (e.g. production and consumption levels), then, in general $q^{s}_{ik} \neq v^{s}_{ik}$. With 164 a view to analysing the rebound effects of food waste reduction policies, it is useful to 165 break down the output changes associated with scenario *s* into two components: 166

167
$$\Delta q^{s}_{ik} = (v^{s}_{ik} - q^{\theta}_{ik}) + (q^{s}_{ik} - v^{s}_{ik})$$
 (Eq. 1)

The first term on the right-hand side can be thought of as a direct effect of the food waste
shock. The second term, on the other hand, embodies the response by economic agents.
Finally, adjustments to the equations on which Fidelio is based can be found in section
A1 of Appendix A.

172 2.2 Environmental impacts

Following standard practice in input-output analyses (Miller and Blair, 2009), environmental impacts are calculated from the Δq 's assuming that they are directly proportional to the level of economic activity. To this end, let e_{ikn} represent emissions of a generic pollutant *n* (or extraction of generic resource *n*) by industry *i* in country *k*. Then, the effect of the *s*-th shock is given by:

$$178 \qquad \varDelta e^{s}_{ikn} = g_{ikn} * \varDelta q^{s}_{ik} \tag{Eq. 2}$$

179 where g_{ikn} is a coefficient reflecting environmental impact per unit of output for the 180 relevant combination of industry, country and impact category. We construct the g's from 181 the Exiobase database and keep them fixed across scenarios. As for changes in output 182 levels, environmental impacts can also be thought of as the sum of two terms:

$$183 \qquad \Delta e^{s}_{ikn} = d^{s}_{ikn} + r^{s}_{ikn} \qquad (Eq. 3)$$

184 where $d^{s}_{ikn} = g_{ikn} * (v^{s}_{ik} - q^{0}_{ik})$ is directly related to the changing waste rate (direct effect), 185 and $r^{s}_{ikn} = g_{ikn} * (q^{s}_{ik} - v^{s}_{ik})$ capturing the economy's response (rebound effect).

186 As the geographical focus of the analysis is on the EU, waste rates are only shocked in EU countries and our main results are aggregated at the EU level. Thus, the impact of 187 changing industry *i* activity levels on the *n*-th environmental stressor in scenario *s* is given 188 189 by $\Delta E^{s}_{in} = \sum_{k \in EU} \Delta e^{s}_{ikn}$. For the purpose of this analysis, we define the EU as consisting of all pre-Brexit Member States. Further, adding up over the industry dimension (*i* subscript) 190 yields an economy-wide measure of impact. The decomposition of environmental 191 impacts into direct and rebound effects carries over naturally to these aggregated results. 192 193 Emissions and resource extraction directly associated with household consumption 194 activities are not taken into account in our environmental assessment, as they were insensitive to the policy shocks considered. 195

To convert the emissions to/resources extracted from the environment, i.e. the elementary flows (Δe^{s}_{ikn}), into the emissions contributing to each impact category, it is necessary to multiply the elementary flows by the characterisation factors for each pollutant and resource extracted for different impact categories ($\Delta I^{s}_{ikn} = \Delta e^{s}_{ikn} * C$). The characterisation factors (*C*) are based on the Environmental Footprint EF3.0 (Zampori and Pant, 2019) developed by the European Commission and are obtained as described in Beylot et al. (2019), representing the most up-to-date LCIA method for Europe. Potential impacts were quantified for: climate change; acidification; eutrophication, terrestrial;
eutrophication, marine; eutrophication, freshwater; land use; water use; human toxicity,
cancer effects; human toxicity, non-cancer effects; ecotoxicity, freshwater; particulate
matter; photochemical ozone formation; resource use, minerals and metals; and, resource
use, fossil. The inclusion of all 14 impact categories allows to better highlight possible
trade-offs when comparing the different scenarios.

Finally, by dividing the impacts by the tonnes of avoided food waste, based on the figures provided in the hybrid version of EXIOBASE 3 (Merciai and Schmidt, 2018, 2016) for the *Agriculture (A01)* sector, we expressed the environmental impacts per tonne of avoided food waste. Details about the calculations performed can be found in section A2.2 of Appendix A.

214 2.3 Adjustment costs

215 As a starting point, our calculations are carried out under the assumption that food waste reduction can be attained at no cost. We then expand on this first analysis by 216 contemplating alternative scenarios in which waste avoidance is costly (e.g. to reduce 217 218 food waste at production, investments are required to optimise the technologies used). To this end, we posit that avoiding the creation of one unit of waste in generic industry *i* in 219 220 country k would cost the producer some fixed amount κ_{ik} . Then, the overall cost of reducing the waste rate from its baseline level ω_{ik}^0 to a lower level ω_{ik} is given by $\kappa_{ik}(\omega_{ik}^0)$ 221 - ω_{ik}) q_{ik} . Net of the adjustment cost, the producer's revenue is: 222

223
$$\left[p_{ik} - \kappa_{ik} \left(\frac{\omega_{ik}^0 - \omega_{ik}}{1 - \omega_{ik}}\right)\right] u_{ik}$$
(Eq. 4)

224 where p_{ik} represents the price of industry output *i* in country *k*.

It is apparent from Equation 4 that in our formulation adjustment cost operates like a 225 specific tax of amount $\kappa_{ik} [(\omega_{ik}^0 - \omega_{ik}) / (1 - \omega_{ik})]$ on available output (although one that 226 does not generate any revenue for the government) and as such we incorporate it in the 227 modelling framework provided by Fidelio. With the baseline and policy waste rates 228 229 already determined, the tax rate is defined up to κ_{ik} . To operationalize our approach we only need to specify the cost factors. Given that reliable data on adjustment costs are not 230 available, we consider two alternatives to the free adjustment scenario ($\kappa_{ik} = 0$ for all i 231 and k) that results in the highest revenues (as it can also be observed from Eq. 4), a 232 233 moderate-cost (all the κ 's set equal to 0.5), and a high-cost scenario (all κ 's set to 1). Indeed, each unit of output that is converted from waste to available product can be sold 234 at the market price. In applied equilibrium models such as Fidelio, all prices are initially 235 236 normalised to one. Thus, the moderate-cost scenario implies that adjustment cost account for half the additional revenue generated by waste reduction. Analogously, the high-cost 237 scenario assumes that additional revenue is entirely absorbed by adjustment costs. 238 Finally, waste avoidance at the household level can be attained free of cost throughout 239 scenarios. 240

241 **2.4 Description of the scenarios**

The definition of food waste adopted in this study follows the one provided in the FUSIONS project: food waste accounts for both edible and inedible parts of food, which is removed from the FSC to be disposed of or recovered (Östergren et al., 2014).

In the study, we consider two overall goals centered on food waste prevention, namely the Sustainable Development Goal #12.3 (United Nations, 2015) and the Resource Efficiency Roadmap (European Commission, 2011). The former clearly states a quantitative prevention goal (i.e. 50% reduction) for post-processing food waste (wholesale and retail, food services, and households), but not at the level of pre-consumer food waste (primary production, and production and manufacturing). Therefore, a quantitative reduction goal for pre-consumer food waste was based on the targets of the Resource Efficiency Roadmap, aiming at reducing resource inputs in the FSC by 20% by 2020 (European Commission, 2011). It is noteworthy that no specific prevention measure is assessed in the study, but rather the economic and environmental effects of achieving the current EU/SD goals is quantified.

256 These targets were considered in six different scenarios which shocks were defined based 257 on the figures provided in Caldeira et al. (2019) who estimated that the EU-27+1 wasted 123 MT of food across the FSC, excluding wholesale and retail, corresponding to 19% of 258 the total available food (638 Mt). Households wasted the highest amount of food (50 Mt, 259 260 corresponding to 8% of the total available food), followed by primary production (32 Mt, corresponding to 5% of the total available food), processing and manufacturing (31 Mt, 261 corresponding to 5% of the total available food) and, finally, food services (10 Mt, 262 corresponding to 2% of the total available food) (Caldeira et al., 2019). 263

The scenarios considered in the study (Figure 1) account for different levels of food 264 265 wasted across the FSC and resulted in: i) scenario 0: baseline, or business-as-usual, with no prevention policies implemented throughout the FSC (i.e. a "do-nothing" scenario 266 with food waste levels equal to 2011 - 19% of the total available food is wasted); ii) 267 scenario I: 20% food waste reduction in primary production (food waste at primary 268 production becomes 4% of the total available food – the food wasted is 80% of the 5% 269 calculated in the baseline - leading to a total of 18% of food wasted across the entire food 270 supply chain); iii) scenario II: 20% food waste reduction in processing and manufacturing 271 (food waste at processing becomes 4% of the total available food, leading to a total of 272 18% of food wasted across the entire food supply chain); iv) scenario III: 50% food waste 273

reduction in food services (food waste at food services becomes 1% the total available 274 275 food, leading to a total of 18% of food wasted across the entire food supply chain); v) scenario IV: 50% food waste reduction at households (food waste at households becomes 276 277 4% of the total available food, leading to a total of 15% of food wasted across the entire 278 food supply chain); and, vi) scenario V: the food waste reductions of scenarios I-V are combined (food waste across all stages becomes 13% of the total available food). It is 279 280 noteworthy that wholesale and retail was not considered among the stages of the FSC as in Fidelio this is merely an activity providing a service, i.e. trading goods. 281

282

FIGURE 1

283 **3. Results**

284 The economic and environmental results are discussed in section 3.1 and 3.2, respectively. The results are presented as the difference (in production for the economic 285 results, and impacts for the environmental results) between scenarios I-V and the baseline. 286 Throughout the results we refer to it only with the name of scenarios I-V, e.g. the 287 difference in environmental impacts between scenario I and the baseline is referred to as 288 289 "scenario I", etc., unless stated otherwise. Furthermore, the results are presented per 290 sector following the aggregation displayed in section A3.1 of Appendix A. The complete list of economic results is reported in section A4 of Appendix A, while the environmental 291 292 results are listed in sections A5-A6.

The results obtained in the environmental assessment represent the total (or joint) effect of food waste prevention and macroeconomic rebound effects. Specifically, the results reported for the *Agriculture (A01)* sector represent the saving/burden incurring from food waste prevention and related direct rebound effects. Therefore, to distinguish the savings related to food waste prevention from the burdens incurring from direct rebound effects in the Agriculture (A01) sector, the calculation explained in section A2.2 of Appendix A

was performed, while the corresponding results are discussed in section 3.3.

Finally, in sections 3.2-3.3, we only discuss impact categories that have robustness factors greater than 0.7, based on the ranking provided in Sala et al. (2018). Therefore, human toxicity, cancer and non-cancer effects, and ecotoxicity freshwater are excluded; yet, their

results can be found in sections A5-A6 of Appendix A.

304 3.1 Results of economic modelling

The scenarios introduced in section 2.4 shock the EU economy by changing the waste rate at various points in the food supply chain. In each case, the shock sets off a series of adjustments in the economic system that extends beyond food production and consumption. Figure 2 displays the relative change in output experienced by the various sectors of the economy under the different food waste scenarios.

310 ***FIGURE 2***

First, consider what happens to the output of food-related sectors - namely, Agriculture 311 (A01), Food (C10-C12), and Hotels/Restaurants (I). These are the sectors affected most 312 directly by the shocks. Broadly speaking, in these sectors a reduction in the waste rate 313 gives rise to two effects of opposite sign. On one hand, when less output is wasted, the 314 same consumption level can be sustained at a lower level of production. On the other, a 315 316 reduction in the waste rate effectively makes agricultural and food products cheaper for consumers and processors to use (i.e. suppose that a product can be bought at price p and 317 318 is wasted at rate ω ; then, the price effectively paid for using a unit of the product is $\tilde{p}=p/((1-\omega))$ where a reduction in ω makes the effective price \tilde{p} smaller). The resulting 319 increase in demand (direct rebound effect) tends to lift consumption and output as well. 320 This rebound effect is more pronounced when waste reduction is free (κ =0, Figure 2a). 321

When waste reduction is moderately (κ =0.5, Figure 2b) or highly expensive (κ =1, Figure 2c), the price-reducing effect of the waste shock is at least partly offset by the adjustment cost.

In scenario I, for instance, in the absence of adjustment costs the rebound effect 325 dominates: overall output of food-related sectors is calculated to increase by 1.2%, with 326 327 more than two-thirds of the change accounted for by Agriculture (A01), the sector where the shock takes place in this scenario. Once reducing food waste becomes costly, 328 however, agricultural production actually experiences a decrease – by 0.94% with κ =0.5, 329 and by 1.74% with κ =1. The introduction of the adjustment costs also has repercussions 330 on the output of the Food (C10-C12) (+0.01% with κ =0.5 and -0.10% with κ =1) and 331 *Hotels/restaurants (I) sectors* (+0.01% with κ =0.5 and -0.05% with κ =1). 332

The results for scenario II are qualitatively similar to those obtained for scenario I. In the *Food (C10-C12)* sector, the impact of the waste shock on production ranges from +3% (κ =0) to -1.8% (κ =1). Concerning the other food-related sectors, the relative change in output is between 0.06% (with κ =0) and -0.6% (κ =1) for *Agriculture (A01)*, and between 0.4% (κ =0) and -0.2% (κ =1) for *Hotels/restaurants (I*).

In the case of scenario III, on the other hand, output decreases already in the absence of adjustment costs: *Agriculture (A01)* decreases its output from -0.02% (κ =0) to -0.05% (κ =1), *Food (C10-C12)* from -0.04% (κ =0) to -0.06 % (κ =1), and, finally, *Hotels/restaurants (I)* from -0.2% (κ =0) to -0.9% (κ =1).

Contrary to scenarios I-III, which all consider waste reductions on the supply-side of the economy, scenario IV focuses on consumers. As noted above (section 2.1), in this case it is assumed that households do not face any adjustment costs, so that the results in Figure 2 are constant across panels a, b and c. The results for scenario IV suggest that initiatives

- production would drop by -2.5% for Agriculture (A01) and by -3% for Food (C10-C12), 347
- representing the largest reductions among scenarios I-IV. 348

Finally, scenario V combines all the prevention initiatives considered in scenarios I-IV. 349

- The economic output of food-related activities decrease whether or not adjustment costs 350 351 are accounted for, with the reduction becoming more sizable as the adjustment costs
- increase: Agriculture (A01) drops from -1.8% (κ =0) to -4.9% (κ =1), Food (C10-C12) 352

from -2.5% (κ =0) to -4.9% (κ =1), *Hotels/restaurants (I)* from 0.7% (κ =0) to -0.8% (κ =1). 353

Leaving food-related sectors aside, how is the rest of the EU economy affected by the 354 food waste shocks? Throughout scenarios I-III, when the adjustment costs are zero 355 356 reducing waste in the food supply chain has an expansionary effect on the economy, 357 raising production in all non-food sectors. As adjustment costs increase, however, this effect gradually disappears or reverses. In scenario IV, the (cost-free) reduction in 358 359 household-level food waste frees up resources that consumers reallocate to a significant extent to non-food expenditure. This also tends to increase production. In scenario V, 360 which blends together scenarios I-IV, the most significant impacts on the output of non-361 362 food sectors are found in *Other manufacturing (C)* (from 3.6% at κ =0, to 1.4% at κ =1), Other services (G, J-N, R-T) (from 2.9% at $\kappa=0$, to -0.05% at $\kappa=1$), Public sector (O P) 363 364 (from 1.3% at $\kappa=0$, to 0.9% at $\kappa=1$), and Paper (C17) (from 1.3% at $\kappa=0$, to 0.6% at $\kappa=1$).

365

3.2 Environmental results

In all three sets of scenarios, for the majority of impact categories considered in the study, 366 the results highlighted that food waste prevention initiatives applied at consumption 367 stages reduced total impacts. When prevention policies were applied at production stages, 368 369 namely scenarios I-II, and under the assumption of no adjustment costs, the burdens from direct and indirect rebound effects cancelled out the benefits of avoiding food waste (i.e. backfire effect), thus resulting in higher impacts compared to the baseline. Yet, when assuming adjustment costs different from zero, lower environmental impacts than the baseline were observed also for the abovementioned scenarios. Furthermore, the results highlighted that as adjustment costs increased, the environmental burdens of the FSC decreased due to reductions in food production and the associated waste generation (section A5, Appendix A).

377 **3.2.1 Climate change**

The results obtained for climate change are displayed in Figure 3, where negative valuesindicate savings in scenarios I-V, while the vice versa applies for positive values.

380

FIGURE 3

Under the assumption of $\kappa=0$, an increase of 6.5 Mt CO₂-eq year⁻¹ in scenario I, 3.5 Mt 381 CO₂-eq year⁻¹ in scenario II, and 0.6 Mt CO₂-eq year⁻¹ in scenario III, was observed in the 382 total Climate Change burdens due to increases in the economic output (i.e. backfire effect) 383 (section 3.1.1 and 3.1.2). In scenarios IV-V the total burdens decreased by 16.4 Mt CO₂-384 eq year⁻¹ and 6.1 Mt CO₂-eq year⁻¹, respectively. Notice that the total potential savings 385 obtainable at food related sectors were reduced by increases in the other economic sectors 386 (rebounds). However, as adjustment costs increased (κ =0.5 and κ =1), a reduction in the 387 388 burden was observed also for scenarios I-III due to decreases in the economic output (sections 3.1.1-3.1.3). In scenarios I-V, increasing adjustment costs reduced the burdens 389 of both food related sectors and the other sectors, especially for Utilities (D E) and 390 *Extraction (B)* (Figure 3). 391

392 3.2.3 Eutrophication, acidification, particulate matter and photochemical ozone
393 formation

The impact categories eutrophication (marine, freshwater and terrestrial), acidification 394 and particulate matter showed similar trends (Appendix A5). As adjustment costs 395 increased, the total burdens calculated for scenarios I-V decreased, i.e. a reduction in 396 397 emissions compared to the baseline was observed. Specifically, for $\kappa=0$, backfire effects 398 were observed for scenarios I-II, while in scenarios III-V the reduced emissions in food sectors counterbalanced the increased burdens, which were mainly related to Utilities 399 400 (D E) and Transport (H) for eutrophication and acidification, and Utilities (D E), Transport (H) and Extraction (B) for particulate matter. When adjustment costs were 401 402 assumed different from zero, scenarios I-V all incurred lower total burdens than the baseline, with the highest reductions at $\kappa=1$. Furthermore, the results showed that for all 403 sets of scenarios, scenario IV had the greatest potential in reducing impacts. 404

The results obtained for photochemical ozone formation followed the same trend as for eutrophication, acidification and particulate matter at κ =0.5 and κ =1. Yet, at κ =0, scenarios I-III and scenario V resulted in backfire effects, which were mainly related to the sectors *Utilities (D)*, *Transport (H)*, *Other services (G, J-N, R-U)*, and *Extraction (B)* (Appendix A5).

410 **3.2.4** Land use and Water use

The results obtained for land and water use followed the trend observed for the eutrophication related impact categories (section 3.2.3). When adjustment costs were assumed to be zero, scenarios I-II resulted in backfire effects (Appendix A5), while scenarios III-V incurred lower burdens than the baseline due to the benefits of decreased production and wastage of food. At κ =0.5 and κ =1, the burdens of scenarios I-II also decreased compared with the baseline, thus increasing the potential reductions observed in scenario V, which comprehends all shocks. As for the non-food related sectors, in the

- 418 impact category land use Other primary (A) was mainly affected due to forestry and
- 419 logging (sector A02), while for water use Paper (C17), Chemicals (C20), Utilities (D E),
- 420 and Other services (G, J-N, R-T).

421 3.2.5 Resource use, fossil and resource use, minerals and metals

The results obtained for resource use, fossil and resource use, minerals and metals showed a different trend than the other impact categories. For both impact categories, at $\kappa=0$ scenarios I-V all incurred in backfire effects due to increases in the economic output for *Extraction (B)*. At $\kappa=0.5$, the results obtained for scenarios I, IV, and V resulted in higher burdens than the baseline, while at $\kappa=1$ all scenarios, except for scenario IV, incurred lower burdens than the baseline.

428 **3.3 Results expressed per tonne of avoided food waste**

The results calculated as the difference between scenarios I-V and the baseline at κ =0.5 429 430 expressed per tonne of avoided food waste are presented in Figure 4. The results display the contribution analysis to the total impacts of direct rebound effects and food waste 431 prevention in the Agriculture (A01) sector, other food related sectors (as the sum of related 432 433 direct rebound and prevention effects), indirect rebound effects, and the totals obtained for $\kappa=0$ (blue dot in Figure 4) and $\kappa=1$ (red square in Figure 4). It is noteworthy that direct 434 and indirect rebound effects take into account economy-wide effects as well thus 435 436 representing macroeconomic rebound effects.

437

FIGURE 4

As illustrated in Figure 4, the impact of food waste prevention (per impact category) is constant across scenarios and is calculated based on the results obtained for the baseline on the assumption that the impacts for producing food would be unchanged. By disaggregating the contribution of rebound effects (inclusive of direct, indirect, and

economy-wide effects), it was possible to calculate the reduction of the benefits 442 associated with prevention (avoiding food waste generation) for each impact category and 443 scenario considered in the study. All in all, the results in the majority of impact categories 444 445 are driven by food waste prevention and direct rebound effects on the Agriculture (A01) 446 sector. Only for resource use, fossil and resource use, metals and minerals the results were driven entirely by indirect rebound effects and, specifically, the Extraction (B) sector. As 447 448 follows, we present only the results obtained for $\kappa=0.5$ and scenario IV, while the complete list of the results can be found in section A6 of Appendix A. 449

For climate change, the savings related to prevention equalled approximately 1 t CO_2 -eq t⁻¹ avoided food waste, which was reduced by 38% due to macroeconomic rebound effects. For the impact categories acidification, particulate matter, and eutrophication, marine, the potential benefits of food waste prevention were reduced by 40%, while for eutrophication, freshwater and terrestrial by 41%. Food waste prevention savings were reduced for land use and water use by 45% and 38%, respectively. Finally, for resource use, fossil and resource use, minerals and metals, the results indicated backfire effects.

457 **4. Discussion**

458 4.1. Differences in economic and environmental impacts

The economic results showed that food waste prevention initiatives at production stages have the potential to increase agricultural and food production, at least when they do not entail any adjustment costs for producers. This is because a waste reduction effectively represents an improvement in productivity. Accordingly, it tends to expand economic activity. Instead, when prevention was enforced at the consumption stages, a decrease in food production was observed. However, as adjustment costs increase, a decrease in productivity in all food related sectors was observed, which influenced also the non-food 466 sectors causing a reduction in their economic output. The same trend was observed in the 467 environmental results: overall, a reduction in the environmental burdens was observed as 468 adjustment costs increased. Furthermore, the environmental results also showed that the 469 greatest potential in reducing impacts could be achieved implementing prevention 470 initiatives at post-processing stages, especially at households.

471 Focusing on the indirect rebound effects, the sectors mainly contributing to the results differed in the economic and in the environmental assessments. From the economic 472 results, Other manufacturing (C), Other services (G, J-O, R-T), and to a lower extent 473 Extraction (B), Public sector (O-P), and Paper (C17) mainly experienced increases in the 474 economic output. With respect to the environmental results, Extraction (B), Utilities 475 (D E), Transport (H), Chemicals (C20) and, to a lower extent, Other manufacturing (C) 476 477 and Other services (G, J-O, R-T) were identified as the main contributors to indirect rebound effects. The discrepancies between the economic and the environmental results 478 showed that, despite having small increases in the economic output, sectors that are 479 mainly fossil based and/or require many resources (e.g. Extraction (B) and Utilities 480 (D E) have high impacts on the environment and can potentially cancel out the 481 482 environmental savings from prevention actions, especially under the assumption of no adjustment costs incurred by food industries. 483

484 **4.2** C

4.2 Comparison with previous studies

As the majority of the published studies focused on food waste prevention at households estimating solely climate change impacts, it was possible to compare the results obtained for scenario IV and climate change only, leading to potential burden shifts across the other impact categories.

The results obtained in scenario IV for climate change, under the assumption of no 489 adjustment costs, for the Agriculture (A01) sector (-17.5 Mt CO₂-eq year⁻¹) were in line 490 with the findings of Philippidis et al. (2019) and Höjgård et al. (2013), who estimated in 491 492 their assessment a reduction in climate change impacts of 16 Mt CO₂-eq. In their study, 493 Philippidis et al. (2019) accounted for direct rebound effects only, which were estimated using MAGNET, a computable general equilibrium model focused on the agri-food 494 495 sector. MAGNET allows identifying in the Agriculture (A01) sector for what products there is a reduction, while this level of detail cannot be obtained with Fidelio, having as 496 497 ultimate goal to model market responses in the entire economy. The results of Höjgård et al. (2013) were obtained employing the partial equilibrium model CAPRI, which is 498 specific for agricultural assessments. However, being CAPRI a partial equilibrium model, 499 500 the effects of indirect rebound effects are not quantified.

As for the results expressed per tonne of avoided food waste, in the study by Martinez-501 Sanchez et al. (2016) rebound effects ranged from 1.5 t to 4.4 t CO₂-eq t⁻¹ avoided food 502 waste, which are higher than those estimated in this study (0.4 t CO_2 -eq t⁻¹ avoided food 503 504 waste). As highlighted in Salemdeeb et al. (2017), in the study by Martinez-Sanchez et 505 al. (2016) a highly aggregated economic model was used to estimate the re-spending of 506 households. Furthermore, the assumptions made on the goods that were affected by 507 prevention initiatives were chosen based on extreme scenarios rather than elasticity-based simulations, as in the current study. The estimated rebound effects calculated herein were 508 509 of the same order of magnitude of Salemdeeb et al. (2017). In their study, under the assumption that consumers purchase the most consumed goods, rebound effects spanned 510 511 from 0.3 to 0.33 t CO₂-eq t⁻¹ avoided food waste. On the other hand, when the authors assumed the purchasing of goods with the highest GHG intensities, rebound effects 512 spanned from 0.6 to 0.8 t CO₂-eq t⁻¹ avoided food waste. Of the total rebound effects 513

estimated in Salemdeeb et al. (2017), approx. 0.3 t CO₂-eq t⁻¹ avoided food waste was 514 515 attributable to direct effects when assuming that consumer purchase the most polluting goods and 0.1 when assuming purchasing the most consumed goods, which are in the 516 517 same order of magnitude of the direct rebound effects estimated herein (approx. 0.4 t CO₂-eq t⁻¹ avoided food waste). Differences in the magnitude of direct and indirect 518 rebound effects between our study and Salemdeeb et al. (2017) are due to the type of 519 520 analysis conducted. In our study, macroeconomic rebound effects were quantified, while in Salemdeeb et al. (2017) microeconomic effects only were quantified. It should however 521 522 be noticed that, all in all, the reduction in the benefits of prevention calculated in our study (38%) was comparable to Salemdeeb et al. (2017) (ranging from 23 to 59%). However, 523 Salemdeeb et al. (2017) did not consider any adjustment costs, the inclusion of which 524 525 highly affects the results as shown in our study.

526 4.3 Policy implications

527 The results obtained showed that reductions in environmental impacts can be achieved when implementing prevention actions across the entire FSC. Of all stages, both from an 528 economic and an environmental perspective, food prevention initiatives are most 529 530 effective at households, which have been identified in previous studies as the main food waste generators and polluters (Tonini et al., 2018), notwithstanding possible rebound 531 532 effects. This suggests that policies targeting the households have the largest potential to mitigate the pressure on food related sectors. However, in order to maximise the benefits, 533 the policy needs to support a "sustainable" re-spending of the income. Indeed, despite 534 being moderate from an economic perspective, it was observed that the increased 535 consumption in Extraction (B), Transport (H), and Other utilities (D E) significantly 536 reduced the benefits achieved with preventing food wastage because of their considerable 537 impact on the environment. Therefore, it is crucial to install incentives to direct 538

consumption expenditures towards sectors that have low/negligible environmentalimpacts but also have positive societal outcomes, such as health, education and culture.

541 5. Conclusion

While it is largely acknowledged and documented that food waste prevention is the 542 543 preferred option in the waste management hierarchy, rebound effects arising from prevention are usually not accounted for in life cycle assessment studies. Rebound effects 544 545 arise due to accrued additional monetary savings that can be spent on the same products 546 (direct) or other products/services (indirect). In this study, the market response of 547 implementing prevention initiatives was assessed by means of Fidelio, a general equilibrium model that allows calculating macroeconomic rebound effects based on price 548 549 elasticities and cross-elasticities. The economic results were further converted into 550 environmental impacts by performing an environmentally extended input-output 551 assessment in which fourteen impact categories were included. The economic and 552 environmental results showed that initiatives implemented at households have the greatest potential in reducing total burdens (-5.2% from the economic perspective; for climate 553 change a reduction of 16.4 Mt CO₂-eq year⁻¹ compared with the business-as-usual). The 554 555 results also pinpointed that such initiatives to be effective need to promote the spending on economic sectors characterised by low environmental impacts and resource 556 557 consumption, such as the public sector, and that the inclusion of adjustment costs in the 558 analysis is crucial to obtain realistic results.

559 Disclaimer

The views expressed in the article are the sole responsibility of the authors and in no wayrepresent the views of the European Commission and its services.

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Figure 1. Summary of the scenarios considered in the assessment.



Figure 2. Variation in the economic output expressed as percentage changes [%] between 664 scenarios I-V and the baseline. Negative values indicate a reduction in the economic 665 output in scenarios I-V compared to the baseline, while the vice versa applies for positive 666 values. The results presented in 2a refer to the set of scenarios where there are no 667 adjustment costs (i.e. $\kappa=0$), the ones presented in 2b to adjustment costs accounting for 668 half the additional revenue generated by waste reduction (κ =0.5), while the ones 669 presented in 2c to adjustment costs entirely absorbing the revenue (κ =1). Note that the 670 NACE2 nomenclature is reported in parenthesis on the y-axis. 671



Figure 3. Difference in emissions [Mt CO₂-eq year⁻¹] between scenario I-V and the 673 baseline for the climate change. Negative values indicate savings in scenarios I-V 674 compared to the baseline, while the vice versa applies to positive values. The results 675 presented in 3a refer to the set of scenarios where there are no adjustment costs (i.e. $\kappa=0$), 676 the ones presented in 3b refer to adjustment costs accounting for half the additional 677 revenue generated by waste reduction (κ =0.5), while the ones presented in 3c refer to 678 adjustment costs entirely absorbing the revenue (κ =1). Note that the NACE2 679 nomenclature is reported in parenthesis on the y-axis. 680



Figure 4. Environmental results for κ =0.5 expressed per tonne of avoided food waste. The histograms report the contribution to the total results (i.e. black diamond) of direct rebound effects and food waste prevention in the *Agriculture (A01)* sector, other food sectors, and indirect rebound effects. Negative values indicate a reduction in the burdens

of scenarios I-V compared with the baseline, while the vice versa applies for positive values. The total results obtained for $\kappa=0$ (blue circle) and $\kappa=1$ (red square) are also reported for comparison. The rebound effects herein reported are macroeconomic rebound effects, which, therefore, take into account economy-wide effects.

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