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Published in:
Archives of Toxicology

Link to article, DOI:
[10.1007/s00204-019-02467-w](https://doi.org/10.1007/s00204-019-02467-w)

Publication date:
2019

Document Version
Peer reviewed version

[Link back to DTU Orbit](#)

Citation (APA):
Pelkonen, O., Bennekou, S. H., Crivellente, F., Terron, A., & Hernandez, A. F. (2019). Integration of epidemiological findings with mechanistic evidence in regulatory pesticide risk assessment: EFSA experiences. *Archives of Toxicology*, 93(6), 1779-1788. <https://doi.org/10.1007/s00204-019-02467-w>

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Archives of Toxicology

Integration of epidemiological findings with mechanistic evidence in regulatory pesticide risk assessment – EFSA experiences --Manuscript Draft--

Manuscript Number:	
Full Title:	Integration of epidemiological findings with mechanistic evidence in regulatory pesticide risk assessment – EFSA experiences
Article Type:	Meeting Report
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Corresponding Author's Institution:	University of Oulu
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Order of Authors Secondary Information:	
Funding Information:	
Abstract:	<p>Toxicological risk assessment of plant protection products (PPP) is currently carried out with the principal input from regulatory toxicology studies following OECD test guidelines, with little input from epidemiological data. An EFSA-commissioned systematic review of pesticide epidemiological studies (Ntzani et al 2013) revealed statistically significant associations, among others, between pesticide exposures and Parkinson's disease and childhood leukaemia. Thereafter, EFSA launched a project with a mandate for the Plant Protection Products and their residues (PPR) Panel to set the ground for the use of epidemiological data in the risk assessment of pesticides, as requested by Regulation (EC) 1107/2009. The project culminated with the publication of two EFSA's scientific opinions on the potential contribution of experimental investigations and epidemiological studies in PPP risk assessment and with the scientific conference held on 20 November, 2017, in Parma, Italy. The application of modern methodologies in exposure assessment, toxicology and epidemiology would improve the pesticide risk assessment process and support a mechanistic shift for the integration of these three disciplines under a novel paradigm in risk assessment. The application of the Adverse Outcome Pathways (AOP) conceptual framework to this approach would contribute to gain insight into the biological plausibility of a hazard identified in epidemiological or experimental studies and would inform an Integrated Approach to Testing and Assessment (IATA) within a regulatory context.</p>
Suggested Reviewers:	

[Click here to view linked References](#)

Final Version 190329

Meeting Report¹

Integration of epidemiological findings with mechanistic evidence in regulatory pesticide risk assessment – EFSA experiences

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¹ This report is based on plenary talks and extensive discussions at the EFSA Scientific conference on the use of epidemiological findings in regulatory pesticide risk assessment on 21 November, 2017, in Parma, Italy. The speakers were Federica Crivellente (EFSA), Susanne Hougaard Bennekou (Danish EPA, EFSA PPR Panel), Bette Meek (University of Ottawa), Antonio Hernandez Jerez (University of Granada, EFSA PPR Panel), David Miller (US-EPA), Karin Angeli (ANSES), Laura Beane Freeman (US NCI), Judy Lakind (LaKind Associates), Marie-Odile Rambourg (ANSES), Manolis Kogevinas (ISGlobal), Carol Burns (ECPA), Martin Dermine (PAN Europe). The speakers and discussants are thanked for their contributions during the meeting; however, report authors are responsible for views and recommendations expressed in this report (see the EFSA site: <https://www.efsa.europa.eu/en/events/event/171121-0>).

Abstract

1
2 Toxicological risk assessment of plant protection products (PPP) is currently carried out with
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4 the principal input from regulatory toxicology studies following OECD test guidelines, with
5
6 little input from epidemiological data. An EFSA-commissioned systematic review of
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10 associations, among others, between pesticide exposures and Parkinson's disease and
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14 Protection Products and their residues (PPR) Panel to set the ground for the use of
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20 the potential contribution of experimental investigations and epidemiological studies in PPP
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22 risk assessment and with the scientific conference held on 20 November, 2017, in Parma,
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24 Italy. The application of modern methodologies in exposure assessment, toxicology and
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26 epidemiology would improve the pesticide risk assessment process and support a mechanistic
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28 shift for the integration of these three disciplines under a novel paradigm in risk assessment.
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30 The application of the Adverse Outcome Pathways (AOP) conceptual framework to this
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32 approach would contribute to gain insight into the biological plausibility of a hazard identified
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34 in epidemiological or experimental studies and would inform an Integrated Approach to
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36 Testing and Assessment (IATA) within a regulatory context.
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38 Key words: plant protection products, pesticides, risk assessment, epidemiology, adverse
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40 outcome pathway (AOP), exposure, Integrated Approach to Testing and Assessment (IATA)
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Introduction

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2 According to the current European Union (EU) legislation on the placing of plant protection
3 products (PPP) on the market, epidemiological studies are of particular value and must be
4 submitted ‘where available, and supported with data on levels and duration of exposure, and
5 conducted in accordance with recognised standards’ (Regulation No. 1107/2009). Likewise,
6 Regulation No. 283/2013, concerning the data requirements for active substances (AS), laid
7 down that ‘relevant epidemiological studies shall be submitted, where available’, but there is
8 ‘no obligation for the petitioners to conduct epidemiological studies for the AS undergoing
9 the approval or renewal process’. However, a systematic literature review is required for the
10 AS and its relevant metabolites, although this is not restricted to human observational studies
11 but should also include experimental studies published in the open literature.
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21 Epidemiological data on a specific pesticide exposure has not been submitted to the
22 regulatory authority at first approval and only occasionally they are provided at the time of
23 renewal of an AS and consequently has rarely contributed to the risk assessment process thus
24 far. Nevertheless, several epidemiological studies and meta-analyses are available in the
25 scientific literature; though despite the large amount of epidemiological studies reporting
26 associations between pesticide exposure and human health outcomes, the impact of such
27 studies in regulatory risk assessment is still limited.
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34 EFSA commissioned to University of Ioannina (Greece) a systematic literature review and
35 meta-analyses of epidemiological studies published from 2006 to 2012 for surveying potential
36 associations between pesticide exposure and a wide array of human adverse health outcomes
37 (Ntzani et al 2013). Although statistically significant associations were found for some
38 diseases (liver cancer, breast cancer, stomach cancer, amyotrophic lateral sclerosis, asthma,
39 type II diabetes, childhood leukaemia and Parkinson’s disease), no firm conclusions could be
40 drawn for the majority of them. Furthermore, the report alluded that the epidemiological
41 studies reviewed suffered from a number of limitations and large heterogeneity of data,
42 including broad pesticides definitions (and therefore inaccurate pesticide exposure estimates)
43 and consequently the scope of the report did not allow drawing in-depth associations between
44 pesticide exposure and specific health outcomes.
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54 On the basis of the external report, in 2013 EFSA initiated a Pesticide Epidemiology project,
55 which started with a “Stakeholder Workshop on the use of epidemiological findings in
56 regulatory pesticide risk assessment” held on 18 February 2015 in Paris. The project
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1 culminated four years later in the publication of two scientific opinions: **Scientific Opinion**
2 on the Investigation into Experimental Toxicological Properties of plant protection products
3 (PPPs) Having a Potential Link to Parkinson’s Disease and Childhood Leukaemia (EFSA
4 PPR Panel, 2017a), and **Scientific Opinion** of the PPR Panel on the follow-up of the findings
5 of the External Scientific Report “Literature review of epidemiological studies linking
6 exposure to pesticides and health effects” (EFSA PPR Panel, 2017b). The two Scientific
7 Opinion were also presented and debated at the EFSA Conference on epidemiology on 20
8 November, 2017, in Parma, Italy. Additional initiatives are currently ongoing in EFSA with
9 the recognition that epidemiology is an overarching item for EFSA and as such will be led by
10 the Scientific Committee.

11 This paper aims to raise awareness of the scientific community about this initiative by
12 summarizing the results and recommendations of the above mentioned EFSA project, i.e.
13 search ways to integrate experimental, epidemiological and regulatory approaches for
14 pesticide risk assessment. Additional details of the project can be found at the EFSA website
15 (<https://www.efsa.europa.eu/en/news/62081>). A scheme of the project is presented in Figure
16 1.

17 **Epidemiological studies – role in pesticide risk assessment and room for improvements**

18 The Scientific Opinion (EFSA PPR Panel, 2017b) proposed a methodological approach
19 specific for pesticide ASs to make appropriate use of epidemiological data for risk
20 assessment. The approach should include the analysis of strengths and weaknesses of
21 epidemiological studies after the appropriate quality considerations as well as the
22 investigation of biological plausibility of the epidemiological associations (Figure 2).

23 *Major limitations in current pesticide epidemiological studies*

24 The systematic appraisal of the epidemiological evidence allows a number of methodological
25 limitations to be identified. These limitations prevent robust conclusions to be drawn, and
26 they include, but are not limited to: a) less than optimal study designs, as most of studies are
27 case-control and cross-sectional studies, which lack temporal concordance. Besides, many
28 studies are not sufficiently powered; b) use of broad definition of exposure assessed through
29 questionnaires (often not validated) and seldom by biomarkers of exposure in biological
30 matrices. Besides, information on exposure to individual pesticides is scarce and, where
31 available, very often it is not quantitatively reported; c) deficiencies in outcome assessment

(broad outcome definitions and use of self-reported outcomes or surrogate outcomes); d) deficiencies in reporting, confounder control and statistical analysis (including multiple testing); f) selective reporting of results and publication bias.

Pesticide exposure data in environmental epidemiology: limitations and quality assessments

There are large methodological difficulties in assessing and measuring exposure to pesticides in relation to epidemiological investigations. Human pesticide exposures are most of the time complex, involving many active substances, co-formulants and other ingredients. Exposures can be occupational (applicators and farmworkers), para-occupational (by-standers) or residential; and may be acute (as a result of exposure to high doses), or chronic, that is long-term low-dose (as a result of intermittent, irregular, but usually highly variable exposure with respect to time and intensity). Pesticide exposure may be measured by environmental analyses, personal exposure monitoring or by monitoring of human material (e.g., blood, urine, hair...). Alternatively, exposure can be modelled using job-exposure or crop-exposure matrices, geo-coding residential addresses, etc. Because of all these complexities, exposure misclassification occurs to a large extent in pesticide epidemiology such that the possibility to detect an adverse effect associated to a specific AS is less likely. Preferentially exposure assessments should be designed for specific situations depending on specific hypotheses, outcomes, timing, intensity etc. In any case, improvements in exposure assessment are critically important because there is relatively convincing knowledge about the health risk effects of pesticide exposures.

Because of the increasing interest in using epidemiology for regulatory decision-making, there is obviously a growing demand for high quality exposure data. Methodological limitations of individual studies make meaningful weight of the evidence assessment difficult. Transparent and systematic instruments are in demand for use for both study design and quality assessment, as well as to help to address problems in exposure assessment. One such tool is Biomonitoring, Environmental Epidemiology, and Short-lived Chemicals (BEES-C) instrument (LaKind et al 2014; Goodman et al 2017), which is in use in USA and Europe. Exposure quality evaluation according to this instrument regarding especially biomarker development includes the following elements: exposure and biological relevance, specificity, method sensitivity, contamination, stability, method requirements, adjust for matrix dilution, temporality, variability/misclassification, and general epidemiological study design considerations. A recent review stresses the importance of multiple biomonitoring samples

collected over a period of toxicological relevance and with consideration of exposure patterns (LaKind et al 2019).

Reliability and relevance of epidemiological studies

The Scientific Opinion (EFSA PPR Panel, 2017b) also focused on matters which would enhance the quality and relevance of epidemiological research on pesticides for risk assessment purposes, such as 1/ adequate assessment of exposure at individual pesticide level to minimize exposure misclassification, 2/ valid and reliable outcome assessment, 3/ accounting for potential confounders and 4/ adequate statistical analysis and reporting of results. Furthermore, systematic reviews and meta-analyses of the available epidemiological evidence can provide a useful approach for hazard identification as these tools allow generation of summary data, increase the statistical power and precision of risk estimates by combining the results of all individual studies (e.g, Moher et al, 2015; Shamseer et al, 2015). The crucial goal is the integration of epidemiological and toxicological data in the process of hazard identification/characterization and weighting the evidence from different sources, e.g. observational, *in vivo*, *in vitro* and *in silico* studies (Hernandez and Tsatsakis, 2017). The reliability, relevance and consistency of single studies and pooled evidence should be considered for a weight of evidence approach. This, together with all available data, will be used in an integrated approach to testing and assessment (IATA) where the available mechanistic data will lend support to the development of appropriate Adverse Outcome Pathway (AOP); AOP informed IATA will therefore contribute to pesticide risk assessment. Conclusions as to the role of epidemiological evidence in pesticide risk assessment included the following points: 1/ Current epidemiological studies can be useful for hazard identification/characterization of pesticides. 2/ Better designed epidemiological studies may improve risk assessment of pesticides. 3/ In this connection, it is important to stress that the assessment of exposure represents one of the most relevant limitations with the epidemiological studies carried out with pesticides. 4/ Biological/mechanistic plausibility supports associations between pesticide exposure and the adverse outcomes described in human epidemiological studies, including complex diseases that are unlikely captured by *in vivo* experimental toxicological studies. 5/ AOP and mode of action (MoA) frameworks should be used to link the outcome from epidemiological studies in order to weight their conclusions and establish a mechanistic biologically plausible link between the AO and the experimental studies, and finally, 6/ integration of all these scientific evidence in a structured dose and temporal concordant framework would benefit from moving to a mechanistic-based

1 risk assessment able to contribute to the identification of risk factors relevant to human
2 diseases.

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4 A point of disagreement among some stakeholders has been a question of all-inclusiveness of
5 studies to assessment vs. quality-assessment of epidemiological evidence. Scientifically it is
6 clear that quality of studies is a major determinant and it is not possible to base regulatory
7 decisions on poor epidemiology data. Even good epidemiological studies may have very
8 limited or no weight in the final assessment, if appropriate data is lacking or insufficient (e.g.
9 data on specific pesticides under assessment). Still, with quality epidemiological studies
10 important questions remain to be considered, for example: 1/ How can the regulatory process
11 ensure optimal timing between the re-assessment process of AS and the availability of
12 appropriate epidemiological studies, 2/ What is the relevance of negative results in risk
13 assessment? (which relates to transparency of reporting the results), and 3/ Can dose-response
14 data from epidemiological studies, if available, be used to identify a point of departure level
15 suitable for benchmark-dose modelling, 4/ What kind of findings will trigger the adoption of
16 precautionary measures in risk assessment as stipulated by the regulation? These are all very
17 valid questions which have to be dealt with when integrating the different lines of evidence,
18 i.e. epidemiology with experimental research.
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31 *The US- Environmental Protection Agency (EPA) approach*

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34 In the USA, the Environmental Protection Agency/Office of Pesticide Programs (EPA/OPP)
35 has the central role in pesticide risk assessment due to its regulatory mandate. EPA/OPP is
36 increasingly considering on-going epidemiological studies, and the collection and use of
37 incident data for pesticide risk assessment. The main regulatory tool for this purpose is the
38 OPP Framework for incorporating epidemiology and incident data (US-EPA 2016). EPA/OPP
39 intends to make increasing use of these data for human health risk assessment under the most
40 scientifically robust and transparent way. The guiding principles of the framework include the
41 use of epidemiology reviews in a tiered process in problem formulation, the identification of
42 major factors that will inform risk assessment, and MoA/AOP Framework to identify key
43 events along a causal pathway where different sources of information (from experimental to
44 observational studies) can be organized and integrated. The key issues of the OPP Framework
45 are the assessments of exposure, health outcomes, confounding, statistical analysis and risk of
46 bias of individual epidemiological studies. OPP has adopted a tiered review assessment
47 approach to fulfil its regulatory mandate and respond to emerging public health issues,
48 manage program workload and prioritize potential risk issues that warrant systematic
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1 investigation. Under this approach, each tier considers the usefulness of the assessment for its
2 intended purpose in order to ensure that the assessment produced is suitable and useful for
3 informing the needed decisions. Overall, concepts in EPA/OPP framework are similar in
4 many ways to EFSA's proposed framework, although also some differences exist because of
5 the different legal requirements (EFSA PPR Panel, 2017b).
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8 9 *Agricultural cohort studies as key sources of pesticide epidemiological evidence*

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11 One of the main sources of pesticide epidemiological findings is the US Agricultural Health
12 Study (AHS), a federally funded study that evaluates associations between pesticide
13 exposures and cancer and other health outcomes. The main features of the AHS studies
14 include a more informative study design (prospective cohort), improved exposure assessment
15 (self-reported, but ascertained in multiple ways and algorithms developed), a considerable
16 number of study subjects (~57000 applicators, ~32000 spouses), a more precise outcome
17 assessment (cancer registries, others self-reported, but ascertained by medical reports),
18 approach to etiologic analyses, and sub-studies for specific hypotheses. The project has
19 already resulted in numerous publications and it will continue, in some cases updating
20 previous findings on specific exposures and health outcomes (Andreotti et al., 2018). Further
21 details could be found at the AHS internet site (Ref: www.aghealth.nih.gov).
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32 AGRICOH is a consortium of agricultural cohort studies from five continents (e.g., AHS,
33 French Agriculture and Cancer Study (AGRICAN), Cancer in the Norwegian Agricultural
34 Population (CNAP), etc.) initiated by the US National Cancer Institute and the International
35 Agency for Research on Cancer (IARC) in October 2010. The aim is to encourage and
36 support data pooling to study disease-exposure associations that individual cohorts do not
37 have sufficient statistical power to study. Cohorts participating in AGRICOH study involve
38 health outcomes in relation to environmental and occupational exposures in agricultural
39 settings (Ref; agricoh.iarc.fr).
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50 **Contribution of vigilance data to the risk assessment of pesticides**

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52 Vigilance (surveillance and monitoring) systems include foremost activities related to the
53 detection, assessment, understanding and prevention of adverse events. Currently there are
54 systems able to detect pesticide-related incidences, such as work-related disease surveillance
55 systems, occupational disease registries, post-marketing surveillance programmes, non-
56 specific recording systems such as Poison Control Centres (PCCs), and EU alerting system on
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chemical hazards (RASCHEM). However, there is considerable heterogeneity within and between EU member states regarding methodology for collection of vigilance data and furthermore, current schemes are not specifically designed for pesticides, resulting in e.g. poor data on exposures.

Several EU regulations require the notification, collection and/or reporting of pesticide-related adverse events in humans after acute or chronic exposures occurring in the work place, accidental or deliberate poisonings, etc. These include: a) EC Regulation 1107/2009, which requires that the authorisation holder shall record and report all suspected adverse reactions in humans, animals and the environment related to the use of the PPP; b) Directive 128/2009/EC for the sustainable use of pesticides requires that Member States shall put in place systems for gathering information on pesticide acute poisoning incidents, as well as chronic poisoning developments where available, among groups that may be exposed regularly to pesticides such as operators, agricultural workers or persons living close to pesticide application areas. However, a strategic guidance document on monitoring and surveying of impacts of pesticide use on human health and the environment has not yet been produced.

Therefore, considerable variability and uncertainties in the accuracy of information, exposure estimates and the assessment of causal relationship between exposure and adverse effects are at least partially due to lack of harmonisation. Development of an EU-wide vigilance framework for pesticides together with harmonisation of human incident data collection activities at the EU level and development of a valid method for assessing the weight/strength of the causal relationship ('imputability') for acute (and chronic) incidents are suggested as potential improvements for pesticide risk assessment (EFSA PPR Panel, 2017b, SAPEA 2018, Scientific Advice Mechanism 2018). A proposal for integrating vigilance into a process of the European Pesticide regulation can also be found in SAPEA (2018).

Use of the AOP framework to improve the utilization of epidemiological findings for pesticide risk assessment

The AOP concept is becoming a practical and pragmatic tool in toxicological research and regulatory risk assessment (Delrue et al 3024; Edwards et al 2016; Sakuratani et al 2018; Vinken 2018). The development of specific AOPs for parkinsonian motor symptoms and infant leukaemia as adverse outcomes was the principal objective of the EFSA PPR Panel to set the biological plausibility of the epidemiological associations found between exposure to

1 pesticides and the risk of developing Parkinson's disease (PD), and infant and childhood
2 leukemia (EFSA PPR Panel, 2017a). Both diseases are complex entities and the first decision
3 was the use specific symptoms (motor disturbances for PD) or biologically distinct entities
4 (infant leukaemia or childhood leukaemia) as starting adverse outcomes (AOs) to develop the
5 corresponding AOPs.
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9 It is also of importance to note that motor disturbances could basically be captured by existing
10 guidelines as clinical signs in both the standard repeat dose studies (OECD TG 408) as well as
11 those developed for the study of neurotoxicity in adult and young laboratory animals (OECD
12 TG 424) and the guideline for developmental neurotoxicity (OECD TG 426). However,
13 degeneration of dopaminergic neurons at substantia nigra is not specifically covered by these
14 guideline studies. Likewise, infant/childhood leukaemia are difficult to capture by the current
15 regulatory testing paradigm used for hazard identification of pesticides as this is not designed
16 to detect the particular changes that occur only during early (pre- and postnatal) life stages
17 and models do not involve 'a second hit' that has been captured in experimental studies. The
18 only available study that covers these critical stages is the Extended One-Generation
19 Reproductive Toxicity Study (OECD TG 443); however, this is relatively recent and has not
20 been applied to most of the pesticides currently marketed. Furthermore, the protocol was not
21 designed to cover carcinogenic endpoints and the power of the study is probably not
22 sufficient.
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26 In short, there is a strong expectation that AOP development would provide biological
27 plausibility for epidemiological observations, enabling to identify important etiological
28 factors for complex human outcomes and to develop clinically useful biomarkers and thus
29 support the improvement of hazard and risk assessment.
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33 On the basis of the EFSA scientific opinion on the use of epidemiological studies for pesticide
34 risk assessment (EFSA PPR Panel, 2017b), the conclusions involved the following important
35 points: 1) AOP framework contributes to hazard identification and characterisation and it is
36 useful in regulatory risk assessment to explore whether an AO (e.g., those identified in any
37 OECD TG) is biologically plausible or not. However, chemical specific risk assessment
38 benefits from MoA and/or IATA framework. 2) The prototype AOPs developed for PD and
39 infant leukaemia supported the epidemiological findings indicating that pesticides interacting
40 with specific MIEs and triggering downstream key events (KE) are indeed risk factors for PD
41 and infant leukaemia. 3) The AOP framework is an appropriate tool to understand whether
42 chemical hazards relevant to such human diseases can be explored and detected in standard
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1 regulatory studies as well as to identify knowledge gaps in regulatory toxicology testing that
2 require to be addressed. Two papers stemming from the original project have already been
3 published in the publicly available scientific literature (Pelkonen et al 2017; Terron et al
4 2018).

7 A practical example to develop an AOP within the scope of the EFSA Scientific Opinion on
8 Investigation into experimental toxicological properties of plant protection products having a
9 potential link to PD and childhood leukaemia (EFSA PPR Panel, 2017a) is represented by the
10 inhibition of the mitochondrial complex I of dopaminergic nigrostriatal neurons leading to
11 parkinsonian motor deficits (Terron et al 2018). Because PD is a complex disease, the
12 description of its biological basis would probably need multiple AOPs with diverse MIEs,
13 KEs and AOs, which can even be shared among them or interact with one another. Details of
14 development of the specific AOP were outlined and the final AOP was submitted to OECD
15 (Bal-Price et al., 2018²) and has been adopted by the OECD). This specific AOP example
16 demonstrates that the AOP conceptual framework is a valid tool to provide a mechanistic
17 biological plausibility to the association found in epidemiological studies between exposure to
18 pesticides and PD and can inform IATA. Because individual pesticides may have several
19 pathways linked to this complex disease, development of AOP networks is a prerequisite for
20 the identification of mechanistically driven cumulative assessment groups for PD. In this
21 respect, another AOP was proposed (Viviani 2016)³. The foreseen testing strategy should
22 consider all KEs involved in the AOP followed by selection of the most predictive assays
23 (Bal-Price and Meek 2017; Bal-Price et al 2017). Furthermore, as recently exemplified, the
24 approach has been expanded for substance evaluation under the European Chemical
25 Regulation (REACH). A potential PD predisposition was suspected for the industrial
26 chemical and fungicide Zinc bis(dimethyldithiocarbamate) (known as Ziram in agriculture)
27 based on epidemiological and mechanistic data and on the approach reported by the EFSA
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57 mitochondrial complex I of nigro-striatal neurons leads to parkinsonian motor deficits (AOP 3). Draft version
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59 ³ Viviani B. Adverse Outcome Pathway: Redox-cycling of a chemical initiated by electrons released by the
60 mitochondrial respiratory chain leading to parkinsonian motor deficits. *Toxicol Let* 2016; 259S: S62
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1 opinion (2017a). Specific investigation of the substantia nigra and dopaminergic neurons as
2 recommended in the EFSA opinion (2017a), was required.⁴
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4 In the overall scenario of the applicability of the AOP framework for assessing causality of
5 observations in epidemiological studies, the following considerations should be accounted
6 for: distinction between AOP and chemical-specific MOA, evolution of Weight of Evidence
7 (WoE)/Confidence considerations in MOA/AOP analysis, and implications for assessment of
8 causality in epidemiological studies for regulatory application (Bhat et al 2017; Rhomberg et
9 al 2013). As mentioned above, AOPs are well suited to consideration of biological plausibility
10 for causation in epidemiological studies. Another crucial factor is the assessment of, and
11 confidence in, experimental support for AOPs. Besides, it is of importance to keep in mind
12 the distinction between confidence in a mechanistic pathway (AOPs) and replication of a
13 human effect in animal studies as support for biological plausibility underpinning causation in
14 epidemiological studies (Meek et al 2014). Obviously such an analysis has some implications
15 regarding planning, conduct and assessment of epidemiological studies for regulatory
16 application. These include the need for common “metrics” for exposure and outcome
17 assessment (whose elements should be precisely defined), analysis of confidence, inclusion of
18 appropriate elements into study designs and epidemiological training of researchers and
19 assessors. All these are required to facilitate purpose specific regulatory application.
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36 **Considerations and recommendations for future work**

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39 On the basis of the above coverage of the EFSA project and scientific opinions as well as
40 additional considerations about strengths and limitations of pesticide epidemiological studies,
41 it is opportune to summarize the current situation as to what will be the most important future
42 needs and topics in research and development as follows:
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46 ***Assessment of pesticide exposure***

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49 Assessment of exposure is considered as the main issue when dealing with epidemiological
50 evidence on pesticides available so far, due to intrinsic difficulties in characterizing exposure
51 to individual active substances. Pesticide exposure can be modelled by using validated
52 questionnaires or job-exposure matrices, although biomonitoring can provide better metrics of
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59 ⁴ https://echa.europa.eu/documents/10162/23715527/msc-57_minutes_en.pdf/11f11007-1814-48fc-5818-775f9e12e8ec.
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1 exposure. “Exposome” approaches and molecular epidemiology open new possibilities for
2 research and advanced risk assessment bridging toxicology and epidemiology.
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4 The exposome, that is, the totality of exposures received by an individual during life time
5 represents a challenging but promising new concept in the field and currently there are tools
6 available to measure exposome, e.g. biomarkers of the internal exposome (xenobiotics and
7 metabolites), or the use of -omic technologies (adductome, metabolome, transcriptome,
8 epigenome, proteome) (Vineis et al., 2017), although still only for research purposes.
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13 Developments in the field of molecular epidemiology will improve exposure assessment,
14 document early changes in the toxicity pathway preceding disease, and identify subgroups in
15 the population with greater susceptibility to adverse outcomes. Thereby, the ability of
16 epidemiological studies to identify causal risk factors and elucidate mechanisms underlying
17 pathogenesis of diseases will increase. The implementation of molecular epidemiology tools,
18 especially connected with exposome, AOPs/MOAs and systems toxicology, will provide
19 additional possibilities for exposure assessment and health risk prediction.
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27 It is important to consider what pesticide exposure actually means in the context of
28 epidemiology research and experimental research. In real life, long-term exposures are almost
29 always complex regarding both PPP and other chemical exposures (either simultaneously or
30 sequentially), whereas in experimental studies exposures are mostly to single pesticide active
31 substances and at high doses, which represents an unrealistic scenario. This dilemma creates
32 problems when risk assessments of combined exposure to multiple chemicals are performed.
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38 ***The use of AOP as a scaffold to provide biological plausibility to epidemiological findings***

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41 The AOP framework is a useful tool for risk assessment to explore whether an adverse
42 outcome is biologically plausible or not. By mechanistically substantiating apical endpoints or
43 outcomes, the AOP contributes to the inclusion of human data in hazard identification and
44 characterization steps in risk assessment. Thus, AOPs allow moving towards a mechanistic-
45 based risk assessment.
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51 If strong epidemiological evidence is available, there is no need to use an AOP for going
52 ahead with risk assessment. However, even in this case, an AOP can still provide additional
53 support on a positive finding, especially on the identification of potential risk factors
54 (lifestyles, genetics, environmental chemicals, etc.) identified by the intermediate key events.
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56 Where epidemiological studies of specific diseases (e.g. PD) would be time-consuming and
57 expensive, and often would identify individual pesticides or groups of pesticide, an AOP
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1 would provide insight into their risk factors. This can be particularly useful for chronic human
2 degenerative diseases where gene-environmental interactions strongly influence the risk,
3 severity and progression of such diseases and where the ability of animal model of replicate
4 the disease associated pathology is very limited..
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7 In these cases, AOPs are built starting from adverse outcomes, thus matching a hazard profile
8 of a specific exposure (chemical/stressor) interacting with a molecular initiating event (MIE)
9 and triggering the linear chain of key events eventually leading to the AO. However, it seems
10 unlikely that a single AOP can explain all endpoints of complex diseases.
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14 In cases where modest or weak associations between adverse outcomes and exposures are
15 found, AOPs would provide supportive evidence for the mechanistic biological plausibility
16 or, contrary, negative evidence for the pathogenesis of a disease.
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21 *Quality assessment of human epidemiological studies*

22 Quality in epidemiological studies represents an issue for individual studies, which covers
23 from study design to study reporting, and for pooled evidence.
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27 Key factors to determine whether epidemiology findings should be taken into account for a
28 WoE assessment are addressed by assessing the risk of bias for observational epidemiological
29 studies based on specific tools available (US-EPA, 2016; EFSA PPR Panel, 2017b). If this
30 assessment is part of the evidence synthesis where epidemiological research is assessed and
31 quantitatively summarised, it permits more accurate estimation of the magnitude of the effect
32 related to pesticide exposure. This is an important point as pesticide risk assessment should
33 not be based on results of epidemiological studies that do not meet well-defined data quality
34 standards, because a high risk of bias challenges the internal validity of a study.
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43 When a systematic review is conducted to synthesize evidence, assessment of methodological
44 quality and risk of bias of the selected studies should be performed. Individual studies should
45 be evaluated for possible selection bias, measurement error, sampling error, heterogeneity,
46 study design, and reporting and presentation of results. In addition, meta-analysis allows for
47 examining additional bias, such as small study effects, publication bias and excess
48 significance bias.
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54 *Training issue as a necessary enabling factor*

55 Experts from different disciplines are needed for the balanced integrated risk assessment of
56 pesticides. There exists a consensus about expertise needed for the evaluation of
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1 epidemiological evidence in risk assessment of pesticides. Ideally, epidemiologists trained in
2 (chemical) risk assessment are required as well as a permanent dialogue between
3 epidemiologists and toxicologists (and many other disciplinary experts at least occasionally if
4 needed, such as experts in exposure science).
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7 Specific case studies on the use of epidemiological evidence for pesticide risk assessment
8 would be valuable especially for training purposes. US-EPA has some examples: Dicamba for
9 Tier I, 2,4-D and Permethrin for Tier II and Atrazine, Glyphosate and Chlorpyrifos for Tier
10 III.
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14 ***Future Guidance from EFSA Scientific Committee***

15 Because this opinion piece present EFSA experiences, it is proper to finalize with some
16 recommendations to EFSA: although there are also diverse views, it seems preferable that an
17 overarching Guidance should be drafted by the EFSA Scientific Committee regarding
18 chemicals in general, not only pesticides (this activity is foreseen).
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24 Exposure assessment should be the prime consideration and investment to be made when
25 dealing with the EFSA guidance, because it is the most obvious gap in knowledge creating
26 uncertainty. However, for some chemicals, such as heavy metals, smoking, alcohol, or
27 organochlorine compounds, exposure can be properly characterized, although also these
28 exposures involve usually other simultaneously exposing multiple chemicals.
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34 Vigilance observations, including medical data, are an under-sought source of information for
35 chemical risk assessment. A section in the future guidance for the use of such data should be
36 developed.
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42 **Conclusions**

43 Risk assessment of pesticides is a complex task. Besides, regulatory toxicity tests may do not
44 fully address adverse effects observed in human epidemiological studies. On the other hand,
45 these may not be sensitive enough or focused to ever detect significant harmful effects.
46 Consequently, the following proposals would enhance a more human-relevant and hazard-
47 targeted risk assessment of pesticides:
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- 53 • The use of the AOP conceptual framework to provide the mechanistic basis for a
54 biological plausible link between a MIE and an AO found in epidemiological studies.
- 55 • An initial framework for the evaluation and integration of epidemiological
56 observations in the pesticides risk assessment.
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- Since the most obvious gap in the proposed approach is the complexity of performing an adequate exposure assessment, this should be overcome by implementing human biomonitoring, -omic technologies, or exposome analysis, which takes a holistic approach by combining data from multiple sources.
- A guidance to facilitate the risk assessment process of chemicals in general by using a multidisciplinary approach.

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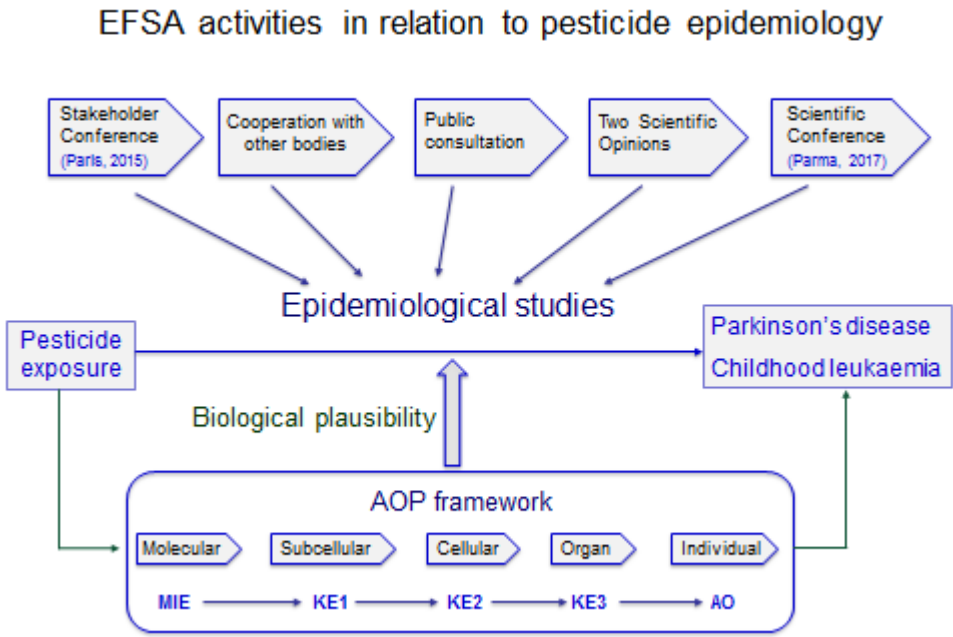
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3 Parkinson's disease and childhood leukaemia and on integration of epidemiology and
4 experimental research. Time frame (upper part), epidemiological studies (middle part)
5 and AOP framework (lower part) schematically presented.
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2 **Legend for Figure 2.** Use of epidemiological evidence for pesticide risk assessment:
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